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DECLASSIFIED
Authority NND 949527
By LL NARA Date 11-07-04

CONFIDENTIAL

January 14, 1960

TO: Mr. John G. Burnett,
General Counsel,
International Cooperation Administration.

SUBJECT: Economic Assistance Agreement with Government of Yemen

In Mr. King's memorandum of December 4, 1959, the question was asked whether the United States note dated August 3, 1959, the reply note of the Government of Yemen dated August 5, 1959, the second United States note dated October 18, 1959, and the second reply note of the Government of Yemen dated November 8, 1959, taken together, constitute an international agreement presently in force between the two Governments, and, if so, what privileges and immunities are to be afforded American officials in Yemen for the purpose of discharging the responsibilities of the Government of the United States under the agreement. These questions arise because of the reluctance expressed by responsible officials of the Government of Yemen during negotiations to expressly agree that these United States officials would have all privileges and immunities accorded to the diplomatic personnel of any other nation in Yemen, and, in particular, because of the language of the Yemeni note of November 8, 1959. That note, after referring to the three previous notes constituting the formal negotiation, reads, in pertinent part, as follows:

"I inform you that the Government of Yemen accepts the economic and technical assistance offered by the Government of the United States of America." *(Handwritten mark)*

"With reference to Articles 3 and 4, the Government of the Mutawakkilite Kingdom of Yemen assures the Government of the United States that all official personnel sent to Yemen to carry out the projects resulting from this agreement will be given all considerations and privileges that are given to personnel of any other foreign government in Yemen."

"The American Government has, from His Majesty Imam Ahmed, King of the Mutawakkilite Kingdom of Yemen, his personal assurances that the American official personnel mentioned above will be given every consideration by His Majesty's Government and will be considered as guests of the Government of Yemen."

"Furthermore,

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"Furthermore, His Majesty will give consideration to the existence of differences between the laws, manners, and social customs of America and Yemen."

Thus, the quoted note read by itself expressly accepts the assistance offered, but leaves to implication the acceptance by the Government of Yemen of all the terms on which United States assistance was offered in its notes of August 3 and October 18, 1959. However, the penultimate paragraph of the United States note of October 18, 1959, states that if the Government of Yemen agrees to the clarification and understandings therein, the United States proposes that the notes exchanged on August 3 and 5, 1959, together with the note of October 18, 1959, and "[the Government of Yemen's] note in reply thereto, shall constitute an Agreement to enter into force on the date of [that] reply." Since the United States note of October 18, 1959 called for an affirmative response to constitute the agreement, the Yemeni reply note of November 8, 1959, which accepts assistance offered by the United States, without specific reference to the conditions of receipt of such assistance, may be read as such a response despite the imperfection of its language.

The United States note of October 18, 1959, accepted certain of the considerations specified in the Yemeni note of August 5, 1959, restated certain others the meaning of which was not clear, and made counterproposals on two considerations. One such counterproposal was on the concessions for non-official American personnel in Yemen for purposes of the Agreement. The final Yemeni note contained no comment as to any restatements or counterproposals except those pertaining to privileges and immunities of American personnel. Even as to these, the Yemeni response was limited to the making of assurances for official personnel discharging the responsibilities of the United States Government in Yemen under the Agreement. Thus in response to the United States request for an affirmative reply the Government of Yemen delivered a note affirmative in tone, although imprecise in terminology, and containing comment upon only one point of the United States notes.

In addition to the documents themselves, our Charge d' Affaires ad interim has reported circumstances which indicate an intention on the part of the Government of Yemen to enter into an agreement. The Yemeni note of November 8, 1959, judging from Taiz despatch III, dated November 10, 1959, was drafted by Sayyid Abdul Rahman ABU TALEB and cleared by him with the Crown Prince and the Imam as part of ABU TALEB's efforts to obtain concessions from the Government of Yemen with respect

to privileges

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to privileges and immunities, which was the only point of issue in negotiations at this stage, and is a consequence of ABU TALEB's personal intervention with the Imam mentioned in Tais despatch 108 of November 7, 1959.

In the light of the foregoing, it is the opinion of this office that these four notes of reference, taken together, may appropriately be considered by this Government as constituting an international agreement effected by written instruments establishing a relationship between our two Governments and entering into force on November 8, 1959. Inasmuch as the Yemeni Government did not literally accept all the proposals made by the United States Government, the United States Government is free to regard the existing notes as constituting an agreement or to seek from the Yemeni Government a more precise response. Whether or not the latter course should be pursued seems to be a policy question. This office prefers that agreements be precise, that replies to proposals made conform in all respects to such proposals, but it recognizes that there may be special considerations in certain cases which justify the acceptance of imprecise language.

It cannot be asserted with particularity what the Government of Yemen considers the privileges and immunities afforded under the Agreement are to be. It is probable that the language in the Yemeni note of November 8, 1959, is deliberately ambiguous on this point. While the effect of this ambiguity is not to negate the existence of an agreement so long as no substantive differences are apparent, it is impossible to state categorically that the Government of Yemen has conferred on officials who are in Yemen to discharge the responsibilities of the Government of the United States under the Agreement status equivalent to that of diplomatic personnel. Those officials will receive all considerations and privileges that are given to personnel of any other foreign government in Yemen. They are to be considered guests of the Government of Yemen, and the Imam will give consideration in their treatment to the differences in laws, manners, and social customs of our two countries. However, this office is unable to define precisely what privileges and immunities are subsumed under the language used by the Government of Yemen in its note of November 8, 1959.

Eric H. Hager
The Legal Adviser

Concurrence: L/T - Mr. Bevans

KEM

per KEM

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JAN 14 1960 A.M.

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By LL NARA Date 11-07-04

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1/13/60
NEA:NE:WR Crawford:s:am
(Drafting Office and Officer)

WRC
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DEPARTMENT OF STATE

(29)

Memorandum of Conversation

786h.5-M8P/1-1260
VR 886h.2612
911-61

DATE: January 12, 1960

SUBJECT: 1. Status of Road Project Agreement
2. Criticism of Imam in U.S. Newspaper

PARTICIPANTS: Mr. Ahmad Ali Zabarah, Charge d'Affaires, Yemeni Legation
NE - William R. Crawford, Jr.

COPIES TO: NEA-1, NE-2cc, INR-8, NE/E-1, U/CEA-1, ICA-1, AmLegation, Taiz-1cc,
AmEmbassy, Cairo-1, AmConsul, Aden-1

(17)

1/12/60

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to the RMR Central File

Mr. Zabarah inquired concerning the status of the project agreement covering U.S. assistance to Yemen in the field of roads. Mr. Crawford replied that the Department hoped to be able to send the draft of the proposed agreement to the Legation in Taiz very shortly.

Mr. Zabarah said that he wished to seek the assistance of the Department in putting a stop to some vicious criticism of the Imam which had been appearing in the Arabic language paper Al-Risala published in Dearborn, Michigan by Hussain Taroub. Mr. Zabarah was very much afraid that these articles might be drawn to the attention of the Imam who would then be very angry at the United States and would certainly accuse him personally of not protecting interests of his country.

Mr. Crawford replied that he would wish to see the actual text of the articles which had appeared before commenting on what steps, if any, the Department might take to be helpful.

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JAN 25 1960

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By NARA Date 11/07/2024

OUTGOING TELEGRAM Department of State

INDICATE: COLLECT
 CHARGE TO

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Classification

Origin SENT TO: Amlegation TAIZ 137

Info RPTD INFO: Amembassy CAIRO - VIA POUCH
Amembassy LONDON - " "
Amconsul ADEN - " "

13953

ICA sending text proposed PROAG for Taiz - Sana'a road project along with negotiating instructions for Workinger's use discussing document with GOY. This is as abbreviated as ISP legislation allows and several usual post-project observations and audit provisions waived at Dept's request. ICA and Dept agreed Workinger should negotiate PROAG. You should accompany him to back-stop as may be helpful and appropriate making ~~appropriate~~ use of following points as need arises:

1. Road project PROAG is further evidence US willingness be responsive GOY's requests within limits available funds.

2. Amount stipulated in PROAG is for balance present fiscal year of which only five months remain. It is thus commensurate with magnitude of aid offer made by late Ambassador Wadsworth December 1957 and subsequently reiterated by other US representatives. We unable say at this time what amount likely be available next fiscal year since Congress has not rpt not yet appropriated funds. Clearly however magnitude will depend at least in part on program requirements as they develop.

3. Road project does not rpt not constitute total US assistance to Yemen but is part of over-all program which US has undertaken in response Yemeni

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Rev

Cat

Draft by MEA:ME:HFB:its:seb:hfe:1/27/60

Telegraphic transmission and classification approved by:

MEA - Parker T. Hart

ICA - Mr. Wright - in draft

S/S-CR

JAN 27 1960

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By RL NARA Date 11/07/2014

Page 2 of telegram to Taiz.

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[redacted] requests and in consultation with GOY officials. Among significant aspects US program already completed or underway are (a) famine wheat and flour relief amounting to \$5.5 million, (b) financial assistance of \$800,000 for distribution in interior of US-provided wheat and flour, (c) assistance in revitalizing Yemeni coffee industry, (d) agricultural experts, and (e) scholarship aid (seven Yemenis now studying here at USC expense). US now studying Yemeni request for additional wheat and is awaiting certain needed data which GOY has offered provide.

4. Road project involves not rpt not only construction but equally important training of Yemenis in road construction techniques which US firmly believes will be of long-range benefit to Yemeni economy.

5. Should effort be made contrast proposed US road project with Sino-Soviet effort in Yemen, state [redacted] clearly [redacted] US is not rpt not developing aid program for Yemen in effort compete with Commies but solely because we believe in GOY's expressed determination remain free and independent and progress economically and are prepared to assist GOY further these objectives.

Keep Dept advised progress negotiations and Yemeni reactions.

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By *LL* NARA Date 11-07-04

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Department of State

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Action

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Control: 4633

NEA

Rec'd: February 6, 1960
6:45 a.m.

Info

FROM: Taiz

SS

TO: Secretary of State

G

SP

NO: 213, February 4, 6 p.m.

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SENT DEPARTMENT 213, REPEATED INFORMATION CAIRO 160

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UCEA

Speculating on possibility Soviets might seize opportunity current visit Soviet Minister Erofeev (Legations G-92) make new aid offer to Yemenis, Italian Charge Guillet told me he somewhat worried after conversation with Prince Abdul Rahman February 2. Guillet said Prince confirmed importance in mind Imam, himself and influential residents Taiz of early improvement water supply system in Taiz. When Guillet expressed personal opinion Italy might be willing assist with such project, Prince appeared to retreat behind vague remark "Yemen hopes to take care of problem somehow". After further probing, Guillet said, he reasonably sure prince not referring to Imam's comment to me reference subject (LEGTEL 203). Guillet said he had uneasy feeling Imam, Abdul Rahman or at least some influential Yemeni had mentioned Taiz water problem to Soviet Minister who, under circumstances, would undoubtedly at least indicate his government prepared consider Yemeni request sympathetically.

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Whether or not Communists in mind make offer Guillet and Legation-ICA agree improvement Taiz water supply would be excellent impact project from every point of view. Taiz population expanding creating water problem felt by every resident in town; Imam actively interested; project would give position of strength to west and deny opportunity to Communists who would find such project ideal way extend prestige and influence to major Yemeni town where their aid presence not yet felt.

Legation urges Department's consideration of improvement Taiz water supply either under PL 480 lire fund or as described TOICA
43.

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-2- 213, February 4, 6 p.m. from Taiz

43. Early Department views would be helpful in discussing subject with Yemenis.

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By RL NARA Date 11-07-04

OUTGOING TELEGRAM Department of State

INDICATE: COLLECT
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 Classification

1960 FEB 12 PM
 06043

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Origin

SENT TO: AmLegation, TAIZ 145

Info:

RPTD INFO: AmEmbassy, CAIRO 3305
 AmEmbassy, ROME 2508
 AmConsul, ADEN VIA POUCH
 AmEmbassy, LONDON VIA POUCH

Jen
 786 h. 5. 115P/2-460
 Q 186 P. 2614

1. Re Legtel 213, Dept agrees Taiz water supply project likely have some impact value and has discussed matter with Italian Embassy with view possible utilization some PL 480 lira funds for this and other worthwhile projects in Yemen. Such funding seems more feasible than possible DLF loan suggested TOICA 43 since prospects latter not rpt not at present promising. Italian reply still being awaited.
2. Re Legtels 203 and 214, no rpt no funds presently available for aerial survey project. Dept exploring possibility FY 61 funding but until you receive further word from Dept no rpt no further encouragement should be given Yemenis.
3. Bear in mind that MSP FY 60 allocation for Yemen amounts to \$3 million and plans already developed for use these funds. Tentative FY 61 allocation limited to \$2 million which will be absorbed by projects already underway or now contemplated. Since available funds for Yemen likely be very limited in foreseeable future, you should exercise great caution in discussing aid programs with Yemenis to avoid any suggestion US contemplates developing major offer. It not rpt not possible for USG

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Drafted by:

NEA:NE:HFP:its:seb:am 2/11/60

Telegraphic transmission end:
 classification approved by:

Mr. Marvin H. Meyer
 NEA:XXXXXX:6000000000000000

Clearances:

ICA - Dr. Fitzgerald (in draft)
 ICA - Mr. Barrows (in draft)
 ICA - Mr. Nelson (in draft)
 ICA - Mr. Wright (in draft)

NE - Mr. Meyer (in draft) WE - Mr. Fitzgerald
 U/MSC - Mr. Baxter (in draft) ED - Mr. Meyer (draft) REPRODUCTION FROM THIS
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 By *EE* NARA Date 11-07-2014

Page 2 of telegram to AmLegation, TAIZ

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[develop aid program for Yemen on basis forestalling every possible Commie offer for specific project. Our principal purpose is establish modest Western presence in Yemen to demonstrate continuing Western interest in Yemen and to prevent country from falling under Soviet domination by default. We wish you seize every occasion keep GOY alive to fact Sino-Soviet activity there constitutes potential threat to Yemen's freedom and independence, but GOY should be left under no illusion US alarmed to a point where it may be expected to seek compete with Sino-Soviet effort by undertaking massive aid program.

4. Foregoing should also be passed Workinger for info.

Harter HERTER

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By *RL* NARA Date 11-07-04

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786H-5-MSP/2-1860

1986 R-5-S-Sub 2-1860

Origin

SENT TO: AmEmbassy, ROME 2573

Info:

RPTD INFO: AmLegation, TAIZ (BY POUCH)
 AmEmbassy, CAIRO (BY POUCH)

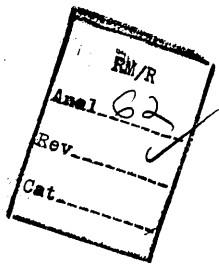
1986 d.734/1-760

Taiztel 190 rptd Rome 27; Dept MemCon Jan 20 pouches Rome;
 Deptel 145 to Taiz rptd Rome 2508

1986 d.5-4m5
 Italian Embassy here has not yet received expression FonMin view re
 three projects suggested by Ital Charge Yemen for funding with PL-480 lira
 counterpart. If no objection perceived we would appreciate Embassy
 informally ascertaining status Ministry thinking this regard.

Hertler
 MHD

HERTER



Drafted by:

NEA: NE: WRCrawford: seb 2-17-60

Clearances:

NE - Mr. Meyer (in draft) w/e
 WE - Mr. Stahnke (in draft) w/e

Telegraphic transmission and 0 20

classification approved by: NE - Hermann E. Elts

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Department of State

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Page 1 of 1 Pages

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Drafted by:

NEA:NE:WRCrawford:seb:am 2/24/60

Airgram transmission and
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NE - Herman F. Eilts

Cleared by:

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FROM: American Embassy, Rome

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INFO Taiz

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Cairo

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Date Sent: February 26, 1960

Rec'd:

PAGE 1 OF 1 PAGE

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OUTGOING TELEGRAM Department of State

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Info:

SENT TO: Amembassy, ROME 2954
RPTD INFO: Amlegation, TAIZ 165
Amembassy, CAIRO 3972

JOINT STATE ICA MESSAGE

G-350; TOATO CIRC 463; TAIZ TOICA A-76; TOICA 121

U.S. willing examine all three GOI proposals subject to availability 104(g) currency but considers impact value immediate activity in Yemen of primary importance.

It suggested following be considered by GOI in submitting proposals:

(1) Re cement plant: present estimate \$2.5 million indicates probable plant capacity of 150 tons daily or 30,000 tons annually. Present Yemen consumption estimated approximately 1,000 tons annually. Consideration of loan would entail detailed study of internal and external market potential as it affects plant capacity and possibility for loan repayment.

Time consuming study this nature makes project less attractive in light need for prompt tangible evidence of Western action in Yemen.

(2) U.S. believes improvement TAIZ water supply would be most effective initial project possessing greatest impact potential. Since this project in public sector as opposed presumed private and commercial

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786H-G-MSP/2-2660 1786 H. G. J. C. M. S. P. 1786 H. G. J. C. M. S. P.
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nature

Drafted by: ICA:CAWright;
NEA:NE/E:CKBevilacqua 3/31/60

Telegraphic transmission and
classification approved by

NE - Armin H. Meyer

Cleareances: ICA-AFE:SI Levine; OSS:TStreet; O:PH:Mr. Parsons; GD:JHall (all in draft); O:NESA:LBarrows

DD:O:DAFitzGerald (all in draft); NE-HFEILts(draft) WE-Mr. Phelan (draft)
U/MSC-Mr. Baxter(draft) ED-Mr. Schmeisser(draft) ED-Mr. Meyer(draft)

NE/E-RSWilliams

S/5-CR

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MAR 31 1960 P.M. Classification

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Authority NWD 949527
By NARA Date 11-17-2014

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US Emb. 31 May 48

Page 2 of telegram to Amembassy, ROME RPTD INFO: Amlegation, TAIZ, Amembassy, CAIRO

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[nature other projects we willing explore possibility grant aid. Such consideration would involve amending 1956 PL 480 agreement authorizing transfer from 104(g) to (d) of sufficient funds to carry out water supply project. We would envisage ProAg between ICA and GOY obligating this currency on grant basis and providing for Italian engineering and contruction of project.

Provision of Section 104(d) currency on grant basis would require waiver by Bureau of Budget. Formal application for this waiver will be made if proposals acceptable to GOI.

Water supply project cost presently estimated here on basis population approximately \$2 million. Amount not required to complete water project would remain in (g) for loan to GOI for relending to Italian firms to finance or help finance cement plant and tannery or other possible revenue-producing activity.

If grant water project acceptable GOI in principle we are considering undertaking pre-engineering study using Yemen S.A. funds to determine magnitude of project and more accurate estimate of costs. Rome and Taiz comment requested.

(3) Tannery acceptable project and will be considered on basis detailed proposal.

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Authority NWD 949527
By RL NARA Date 11-07-04

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(Security Classification)

FOREIGN SERVICE DESPATCH

FROM : Allegation TAIZ 157 DESP. NO.

TO : THE DEPARTMENT OF STATE, WASHINGTON.

REF :

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786 H.5-MSP/4-660

X R 861.100-660

April 6, 1960

DATE

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	REC'D	F OTHER	CIA-15 USIA-10 OSD-4 Army-4 Navy-3 Air-6
4/16	O		

SUBJECT: Press attack on US aid in Yemen

The attached newspaper article, which appeared in the bi-weekly al-Nasr, sets out to compare the consequences for Yemen of dealing with "East" and "West" -- especially the US". The most important point of the article is that when the Yemen sought aid from the US it received only "theatricals" and empty promises in contrast to the prompt response of the USSR and People's China to Yemeni needs and aspirations. When the Bloc projects were inaugurated, the US sought to make agreements again with the Yemen but nothing has been done but to rent expensive houses and give parties in contrast to the "unflagging" efforts of the Bloc technicians to complete much needed projects in Yemen.

The appearance of the article -- presumably with the sanction of the GOY -- reflects increasingly important dissatisfaction with the pace and quality of US aid to Yemen. Although the GOY has now agreed to sign the road project agreement, such comparisons will continue to be voiced. Their impact should be minimized however when operations in Yemen actually begin and an active physical US presence demonstrated.

Enclosure
a/s

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WASH. 10

William A. Stoltzfus, Jr.

WS
PR

cc: Pouched Cairo, Aden

786 H.5-MSP/4-660 HBS

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APR 19 1960
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By *LL* NARA Date 11-07-04

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Page 1 of 2
Encl. No. 1
Desp. No. 157
From Taiz

Al-Nasr, 24 March 1960

OUR COUNTRY AND FOREIGN AID WITH THE
EAST AND THE WEST IN THE SCALE

Yahya Bahran

I do not intend, with this title, writing about the internal affairs of the states of the East and of the West, nor discussing their political principles nor comparing between Capitalism and Communism as systems having their economic and social consequences for realizing human freedom and happiness. Nor do I wish to determine for the reader in which of the two systems is hidden the real value of humanity or in which is found the true understanding of life.

But I do want to establish for them both a scale which concerns my country, as a Yemeni youth who is concerned first and above all with the welfare of his country and its progress.

For the foreign policy of our wise government is based on positive neutrality ...its purpose being that of other of the United Arab States. And in accordance with that, it extended its hand in honor to the East and to the West equally, requesting aid and scientific and technical expertise and attempting to obtain loans and unconditional assistance in order to build its national economy as an independent nation possessed of its sovereignty in this world of the twentieth century.

I am not exaggerating if I say that that request (for aid) had been presented to the West for a long time, especially to the government of rich America, leader of the great West and its mighty protector. What was the result? The result was theatrical agreements, merely ink on paper which were followed by promises and procrastination and the invention of excuses such as the demand for guarantees and other guarantees to the end of the known record (disc). Then came delegation after delegation and hollow trips of investigation. It was without doubt that this theatrical would meet its destined fate: complete failure and the abandonment by the American heroes of their acting roles. And the agreements, and what was intended from behind by their ratification went necessarily by the way.

Our wise government groped for another source with which to try its luck, and to which we could resort for help and ask for economic aid. And this source was the Soviet Union and People's China. The beloved Crown Prince of Yemen was the first Arab prince to visit Moscow and Peking. There he found a friendly response and a true willingness to help the Yemeni people in whatever was needed for our current condition. He signed the well-known armaments deal; and before he set foot on the land of the homeland on his return trip, the first Russian ships were headed for Yemeni shores bearing the first installment of that deal.

Then this agreement was followed by other economic and technical agreements with the two great socialist states like the new port project at Hodeida and the

Hodeida-Sana'a road

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Page 2 of 2
End. No. 1
Desp. No. 157
From Taiz

Hodeida-Sana'a road, those agreements which had never been ink on paper or comic theatricals aimed at the passing of time and the amusement of the audience. The execution of these agreements proceeded in the same manner as that of the arms deal.

And the West became dissatisfied and frowned and began thinking anew; and the West knew the decisive consequences for its reputation among our Yemeni people. But -- and oh regrettably -- not on the basis of realities and its perception of what had happened before, but on that earlier approach to which it is committed always and forever in its long history. It created the theatricals anew. It aroused the actors from their sleep and produced new American agreements from which nothing has been seen until now, and many months after their ratification, but a multiplicity of delegations, renting of magnificent homes, and entertainments in which are served cool drinks, sweets and apples to the great ones of the nation and the upper class of society.

Whereas the Chinese technicians move like ants without fear and work like giants without flagging. Midnight comes and they are scaling the mountains, exploding dynamite, piercing the hills and confirming for the Yemeni people hope in the dearest wish it has in its modern history.

And in a few months, not going beyond the fingers of the two hands, the miracle appeared -- and the first Yemeni jeep -- to it is great honor -- opened the Sana'a-Hodeida road passing over the asphalted road over whose supervision and in whose construction participated firm socialist thought and muscle, acquiring its complete daily nourishment and the means for complete rest, having faith in work and sanctifying it and working for the welfare and good of the people without regard for their domestic or foreign policies or for the proximity or distance of their inclinations and orientations to it.

I do not intend by this the belittling of the efforts of the patriotic workers and their honorable service to their nation, for I have for them another talk. Excuse me now for I am concerned with the scale of East and West. The port has given its first fruits: small boats have begun to enter it and rely on it; and by the end of the present year it will be ready to receive larger ships to become a Yemeni port befitting a great people.

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By SL NARA Date 11.07.2014

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Department of State

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Origin

Info:

NO. G-28

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Classification

SENT TO: Amconsul ADEN

Dept's G-14.

Dept urgently requires communication cited reference message. Advise status search.

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Drafted by: NEA:NE:HFEilts:hfe:4/7/60

Airgram transmission and classification approved by:

NEA:NE: Hermann F. Eilts

Clearances:

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APR 7 1960 PM

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By RL NARA Date 11/07/2014

UNITED STATES GOVERNMENT

32
Memorandum

Yemen

TO : Mr. John Rehm, L/MS
6420-T NS/E

DATE: April 19, 1960

FROM : Charles E. Nelson *CCW*
Office of the General Counsel

SUBJECT: Yemen - Economic Assistance - Terms of Basic Aid Agreement

We have Mr. Hager's memorandum dated January 14, 1960, responding to Mr. King's memorandum dated December 4, 1959, which made certain inquiries about the terms of the Agreement concluded between the United States Government and the Government of Yemen on November 8, 1959 (the "Agreement"). In Mr. King's memorandum we asked (a) whether an agreement was in fact in force between the two Governments, and (b) if so, what privileges and immunities would be extended to ICA personnel assigned to Yemen. We now desire to make further inquiries about certain other provisions of the Agreement and to clarify our understanding about those relating to privileges and immunities.

In this memorandum we have made certain assumptions concerning the Agreement and on the basis of such assumptions have attempted to compile from the four diplomatic notes which constitute the Agreement a composite document (annexed hereto as Exhibit A) setting out only the terms of the respective notes which are now operative. Our purpose in so doing is to prepare a communication to the ICA Representative in Yemen to instruct him as to the meaning of the Agreement under which he is operating.

Accordingly, we would appreciate having the opinion of the Department of State as to the validity of the statements hereinafter made and of the terms included in Exhibit A hereto.

1. Terms Not Specifically Considered In GOY Note
Dated November 8, 1959: We refer to the first and second paragraphs after the quotation on p. 2 of Mr. Hager's memorandum. There it was stated that the November 8 GOY note "leaves to implication the acceptance by the Government of Yemen of all of the terms on which United States assistance was offered in its notes of August 3 and October 18, 1959" but that "the Yemeni reply note of November 8, 1959 . . . may be read as . . . [an affirmative] response despite the imperfection of its language." We understand this statement

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 By *CH* NARA Date 11-07-2014

Mr. John Rehm, L/MS

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to mean that any term included in either of the U. S. notes not specifically responded to in a GOY reply is regarded by the Department of State as an operative provision of the Agreement.

We would appreciate having the opinion of the Department of State on the following statements which we assume to be true on the basis of the analysis described in the preceding paragraph:

(a) The language in paragraph 1 of the August 3 U. S. note is now in effect subject only to the qualification set out in the October 18 U. S. note that "such assistance as may be requested and furnished subject to the applicable laws and regulations of the United States shall also be in accordance with the laws of Yemen" and to the omission in the November 8 GOY note of any reference to "related" assistance.

(b) The language in the October 18 U. S. note relating to termination provisions as proposed in paragraph 6 of the August 5 GOY note is now in effect without qualification since it responds to all points included in paragraph 6 of the August 5 GOY note.

2. Terms Included In GOY Note Dated August 5, 1959 And Accepted In U.S. Note Dated October 18, 1959: The August 5 GOY note "agreed" to the contents of the August 3 U. S. note "on the basis of" certain "considerations", some of which were in turn specifically accepted in the October 18 U. S. note.

4. We understand that the following statements are true in the light of the specific acceptance by the U.S. of the GOY "considerations":

1. The language in paragraph 4(a) of the August 3 U.S. note is now in effect subject only to the qualifications included in the August 5 GOY note that if a system of currency control is established in Yemen "both sides will agree and discuss its execution in a manner consistent with the interests of both sides."

2. The language in paragraph 4(c) of the August 3 U. S. note is now in effect subject only to the qualification included in the August 5 GOY note that the U. S. is to inform the GOY "of the source, kind and amount of the currency" introduced by the U. S. into Yemen.

The above statements, of course, assume that the reference to "Article 4"

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Mr. John Rehm, L/MS

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in the November 8 GOY note does not negate the acceptance in the October 18 U.S. note of the modified terms of paragraph 4(a) and 4(c). If in the opinion of the Department of State such cannot be assumed, please advise.

B. With regard to paragraph 2 of the August 3 U. S. note, we assume that in paragraph 2 of the August 5 GOY note (which was, in turn, accepted in the October 18 U. S. note) the GOY accepted without change the provision for observation and review and limited only those provisions proposed by the U. S. which would require active GOY "participation".

3. Uncertain Provisions: With regard to the privileges, concessions, immunities and other terms originally set out in paragraphs 3 and 4 (b) of the August 3 U. S. note as modified by paragraphs 3 and 5 of the August 5 GOY note and as further modified by the specific references to such items in the October 18 U. S. note we would appreciate having the opinion of the Department of State about whether any terms other than those included in the November 8 GOY note (as summarized in the last paragraph of Mr. Hager's memorandum) should be deemed operative.

More particularly, we note that the October 18 U. S. note appears to distinguish between the status of U. S. "officials" and of U. S. "personnel" but that the November 8 GOY note refers only to "official personnel". It is our opinion that the November 8 GOY note is controlling in this respect and that the term "official personnel" includes both "officials" and "personnel" and, furthermore, that the November 8 GOY note will apply in the same way to all U. S. personnel including ICA personnel, personnel of other U. S. Government agencies and employees of private firms under contract with ICA to perform project activities. We would appreciate having the opinion of the Department of State as to whether it agrees with this analysis.

If in the opinion of the Department of State the November 8 GOY note is not controlling in this respect, we would appreciate having its opinion as to what categories of personnel would not be included within its scope and what considerations will be accorded to such personnel by the GOY. In particular, will such personnel be entitled to different rights from those extended to "official personnel" on the theory (discussed above in section 1 of this memorandum) that the terms of the October 18 U. S. note relating to non-official "personnel" are operative because they were not specifically responded to by the November 8 GOY note (which refers only to "official personnel")? If this analysis is acceptable, we would also appreciate having a description of the particular provisions of the October 18 U. S. note affected and an exposition of their meaning.

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Mr. John Rehm, L/MS

- 4 -

4/19/60

Whether or not the November 8 GOY note is controlling we have a further question with reference to the suggestion of the Department of State that certain U. S. personnel in Yemen for the purpose of carrying out ICA projects will be assigned to the U. S. legation at Taiz as attachés or assistant attachés: Will the rights of such personnel be governed entirely by the terms of the Agreement, or will they have rights independent from the Agreement based upon their status as attachés or assistant attachés? In addition, we would appreciate having any information which the Department of State may have as to (a) any agreements or understandings which the GOY may have with other foreign governments concerning "considerations and privileges" to be given by the GOY to personnel of such governments in Yemen, and (b) any situations which have arisen in Yemen with regard to the personnel of other governments which might indicate the nature of the "considerations and privileges" to be given to U. S. personnel in similar situations.

Attachment - Exhibit A

ccs: Mr. Workinger, ICA/Representative, Yemen
Mr. Herman Eilts, NE/State
Mr. C. Wright, NE/ICA

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By SL NARA Date 11-07-04

EXHIBIT A

AGREEMENT BETWEEN THE UNITED STATES GOVERNMENT
AND THE
GOVERNMENT OF YEMEN CONCLUDED ON NOVEMBER 8, 1959

(The following consists of extracts from the notes exchanged between the two governments dated August 3, 1959, August 5, 1959, October 18, 1959, and November 8, 1959. The terms hereafter set out are deemed to be the operative terms of the bilateral agreement by the United States Department of State. The following sets out certain of the terms of the U.S. note dated August 3, 1959, as supplemented or changed by the later notes, the language of which is indicated by underlining and footnotes. Omissions from the notes are indicated by dots and editorial additions by brackets.)

... [T]he Government of the United States of America is prepared to furnish to the Government of Yemen economic [and] technical . . . assistance [and] the Government of Yemen accepts [such] . . . assistance⁽³⁾ in accordance with the understandings set forth below:

1. The Government of the United States will furnish such economic and technical . . . assistance which is officially requested hereunder as may be requested by authorized representatives of the Government of Yemen and approved by representatives of the Government of the United States. The furnishing of such assistance shall be subject to applicable United States laws and regulations [and] shall also be in accordance with the laws of Yemen,⁽²⁾ and in accordance with arrangements agreed upon between the above mentioned representatives.

2. The participation of the Government of Yemen will be limited to facilitating, to the best of its ability, the execution of the assistance projects and their programs.⁽¹⁾ The Government of Yemen . . . will, without

(1) GOY note dated August 5, 1959

(2) US note dated October 18, 1959

(3) GOY note dated November 8, 1959

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restriction, permit continuous observation and review by United States representatives of programs and operations hereunder; and will give to the people of Yemen full publicity concerning progress of the programs hereunder[; provided, that] with respect to publicizing of appropriate data regarding the progress of the projects and the supplying of such information to the United States, the Government of Yemen will do so after it is in possession of the details. (1)

3. The Government of the Mutawakkilite Kingdom of Yemen assures the Government of the United States that all official personnel sent to Yemen to carry out the projects resulting from this agreement will be given all considerations and privileges that are given to personnel of any other foreign government in Yemen. The American Government has, from His Majesty Iman Ahmed, King of Mutawakkilite Kingdom of Yemen, his personal assurances that the American official personnel mentioned above will be given every consideration by His Majesty's Government and will be considered as guests of the Government of Yemen. Furthermore, His Majesty will give consideration to the existence of differences between the laws, manners, and social customs of America and Yemen. (3)

4. In order to assure the maximum benefits to the people of Yemen from the assistance to be furnished hereunder:

(a) Any supplies, materials, equipment or funds introduced into or acquired in Yemen by the Government of the United States,

(1) GOY note dated August 5, 1959

(2) US note dated October 18, 1959

(3) GOY note dated November 8, 1959

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or any person under contract with that Government, for purposes of any program or project conducted pursuant to this Agreement shall, while such supplies, materials, equipment or funds are used in connection with such a program or project, be exempt from any taxes on ownership or use of property, and any other taxes, investment or deposit requirements . . . in Yemen; and the import, export, purchase, use or disposition of any such supplies, materials, equipment or funds in connection with such a program or project shall be exempt from any tariffs, customs duties, import or export taxes, taxes on purchase or disposition of property, and any other taxes or similar charges in Yemen. If a system of [currency] control is established in the future, both sides will agree and discuss its execution in a manner consistent with the interests of both sides. (1)

(b) . . . [With regard to exemption of personnel from taxes, concessions and guarantees to personnel] See Article 3. (1)

(c) The Government of the United States may introduce funds into Yemen for the purpose of this Agreement in the form of any currency which is in general use in Yemen and may obtain such currency from the source or sources furnishing it on the basis most favorable to the Government of the United States. The Government of Yemen would like the Government of the United States to inform it of the source, kind and amount of the currency. (1)

(1) GOY note dated August 5, 1959

(2) US note dated October 18, 1959

(3) GOY note dated November 8, 1959

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5. The duration of the Agreement shall be one year from the date of its entry into force, and . . . the Agreement shall be renewed for one-year periods, unless either of our two Governments gives written notice of termination presented at least thirty days before the end of any such period, it being understood that, notwithstanding termination, the provisions of this Agreement shall remain in full force and effect with respect to assistance furnished under this Agreement. (2)

- (1) GOY note dated August 5, 1959
- (2) US note dated October 18, 1959
- (3) GOY note dated November 8, 1959

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TO: Secretary of State

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NO: G-119

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RPTD INFO CAIRO G-118

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ICA representative Workinger and Charge were called to Sana'a by Crown Prince April 6 for final discussion and signing road proag. Accompanied by Qadi Ibrahim al-Hadhrani, Crown Prince's "Director of Foreign Office" who met us at airport, we rode in car for several miles out of Sana'a along unsurfaced but apparently well-built Chinese road first day, visited outlying places of interest second day and had several helpful and friendly talks with Hadhrani re road project. Road proag signed with minimum discussion at April 8 meeting with Crown Prince and Deputy Foreign Minister Abu Talib (Legtel 241), and Workinger departed for Taiz following day. Charge remained Sana'a until April 15 (visit prolonged by interruption in plane schedule) and took opportunity meet privately with Crown Prince April 12, talk with Mayor of Sana'a Prince Hassan Ibn Ali, Hadhrani, Nasser representative Ahmad Abu Zaid and others and to acquaint himself with city and environs. Present during parts of same period were Russian and Chicom Charges with their respective henchmen. Main impressions gained from visit are as follows:

People of Sana'a, while proud in belief their area is heart of Yemen, are highly sensitive to their backwardness and united in eager desire "catch up with rest of world." Even lowest and most ignorant class no longer willing accept present conditions as inevitable while middle class feels Sana'a is commercial backwater. Members Royal family, including Crown Prince, and religious "sayyids" feel deserted by Imam and are fearful of consequences popular discontent resulting from continued lack signs of progress under their leadership. In addition to their traditional mistrust of the Shafai'is of the southlands (including the Taiz area) whom they have long subjected to their control, these Zaidis of highlands have become jealous of southerners who with better communications and commerce with outside world and apparently favored by Imam and West have in recent years progressed more than they.

In sum, this situation tailor-made for Communists who are continuing make most of it in all its aspects. Chicom road crews by Crown Prince's own admission effectively instilling revolutionary ideas into Yemeni laborers, some 7,000 strong and for first time in lives receiving regular wages; Russian and Chicom Commercial Attachés and East German

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Trade Mission actively pushing Bloc trade opportunities among merchants; Russian military mission, although small, is active among Yemeni officers; Russians, Czechs, East Germans and Chicoms have by latest estimates offered at least 150 new student and training grants in fields sanitation, radio communications, textiles, trades and variety other fields. There is ample evidence as well that Commies effectively appealing even to conservative elements by encouraging Yemeni suspicions that US may not intend assist them effectively, that US and UK may have plans to split country and join southlands to Protectorate Federation, that either progress or vast explosion must come soon, and by emphasizing fact that only Commie Bloc actually at work today on basic economic projects in Yemen. Through these and other means Commies entrenching themselves in Sana'a area and steadily increasing their ability to influence local thought and to pressure Yemenis into accepting more and more "assistance" of all kinds. Incidentally difficult not to conclude Russian and Chicom Charges deliberately timed their Sana'a visits to coincide with ours in order counteract its effects to extent possible.

Despite these disturbing developments Charge noted, again at all levels, apparently genuine but rather vague dislike and mistrust of Commies and corresponding natural respect for US and its accomplishments, as they understand them, in other parts Mid East and world. In fact it is precisely this US record in world which makes absence so far of US activity in Yemen so inexplicable to them. Reporting officer encountered no trace of hostility on part any Yemeni. Reaction at worst was one of cynical doubt that US would act "without British permission."

Situation in Sana'a thus basically similar to that in rest of Yemen, i.e., US and West has large reservoir of good will among Yemenis majority of whom shrewdly assess Western presence in Yemen as far less dangerous than that of Commies; but at same time Yemenis increasingly determined to "catch up with world" and this determination likely reign supreme over all other considerations. In Legation's opinion, 1960 is crucial year for future of Western position in Yemen. By end this year Yemenis sympathetic to West can, if we wish, be so strengthened by tangible evidence continuing Western and especially US interest in their economic advancement that they will openly oppose further Commie assistance offers, thus bringing halt to Commie advancement in country. On the other hand without our adequate support they will be silenced, leaving field to those who by design or in ignorance are willing accept any and all offers from Commie Bloc and thus also accept grave risks to country's independence and Western position Southern Arabian area.

Legation-ICA experience re road prog and results Charge's talks with Crown Prince, Abu Talib and others have convinced Legation that Imam, Crown Prince, and Abu Talib now prepared accept US and other Western offers with relatively few questions asked and that our efforts conclude agreements will be complicated only by the delays and chaos that normally attend GOY activity and not by lack of interest or mistrust. Currents and cross currents of responsible and irresponsible opinion that reach Imam's ear, old and new fears, prejudices, selfish interests and all the many pitfalls and weaknesses of arbitrary one-man rule are still present

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and will cause West, as it does East, many frustrating moments. Nevertheless, Yemenis from Imam downward do not fear us and want our aid. Legation more than ever convinced that if we move swiftly and adequately now US and West has excellent and perhaps unique opportunity establish unassailable position in Yemen and possibly also begin process elbowing Commies out. Price tag relatively low at present but, once Commies entrenched, must be expected rise sharply thereafter. Bearing in mind major fields expressed Yemeni interest (communications, irrigation, agriculture, education), Legation offers eight-point program below to accomplish Western objectives. Legation fully aware suggested program exceeds current aid ceiling so far established for Yemen in FY 60 and 61 but nevertheless wishes set forth its views on minimum effort needed achieve goal of keeping Yemen out of Bloc camp at minimum cost in long run. Furthermore, while Legation-ICA under no illusion US can or wishes satisfy Yemeni aspirations for progress, believe at same time US will not be able maintain continued effective and strategic presence Yemen in face determined Communist effort unless USG efforts clearly related sound over-all economic development, idea of which Yemenis now beginning comprehend.

Legation therefore proposes following program:

- 1) Begin actual construction of Taiz-Sana'a road with least possible delay; place at least few survey engineers in Sana'a and if possible accomplish some early road work at Sana'a end as well as Taiz end.
- 2) Follow through promptly on project for trade school now under consideration.
- 3) Expedite soonest agreement with Italians on use PL 480 Lire funds for Taiz water supply project, tannery and possibly cement plant. Urge West Germans or Italians, if cement plant or tannery dropped, to undertake some project in Sana'a such as water or sanitation scheme. (In view Bloc pressures and extensive presence in Sana'a, current Italian city electrification project does not constitute adequate Western presence).
- 4) Now believe highly important for US objectives, in view Yemeni interest at all levels in improved agricultural and irrigation development, that US aid program include activities these fields. In Legation's opinion 150,000 dollars annually for irrigation development inadequate meet recognized needs and especially impact purpose. Further understand West Germans not thinking beyond technical assistance. Recommend USG, in consultation with West Germans, arrange that US program include assistance in improving and developing Tihama agricultural and irrigation resources -- West Germans to concentrate efforts elsewhere, e.g. Sana'a area. Accordingly believe current FY 60-61 projects should include basic engineering-economic feasibility studies Tihama area with expectation US will subsequently assist improvement and development undertakings. Believe this demonstration US interest Tihama area would have major impact on Imam, GOY and Yemeni people and, very important, spread area of US presence in Yemen.
- 5) Urge West Germany initiate its program for Yemen rapidly as possible.

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Amlegation, Telz

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- 6) Urge UK follow through on malaria erradication activities.
- 7) Revamp IES scholarship program for Yemen to conform more closely to Yemeni needs. Impact of scholarship program lost when majority or all Yemeni students taken from Cairo rather than from within Yemen. Highest level of education attainable in Yemen comparable to grade or junior high school. Education thereafter for Yemeni students from within Yemen for amount of money contemplated fiscal year 61 could be accomplished better, more conveniently and for greater numbers at American schools in country such as Lebanon. Possibilities such arrangement now being studied by ICA within its current program.
- 8) Arrange with UNICEF for free milk shipments to Yemen for distribution to children and expectant mothers, with CARE for food shipments and other voluntary agencies for assistance to extent possible. US unique in providing needy peoples with this type of assistance which of significant impression value.

Continue believe aerial survey and mapping, or partial survey, for which Imam has indicated interest, would among other advantages to US constitute very significant contribution to effective economic efforts US and West.

ICA representative concurs in above program recommendations.

Charge's private conversation with Crown Prince and report latest Bloc activities being reported by despatch.

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By ~~SH~~ NARA Date 11-17-04

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Legair G-119 Dept pouched Rome and Bonn.

Dept May 25 reviewed with Fedrep Emboff current situation Yemen including status Sino-Soviet and US aid programs Yemen and made appropriate specific points recommended ~~xxfor~~ refair. We reiterated belief that should in present situation ~~xxrecommend~~ West/ utilize available aid resources in fully, if informally, coordinated program.

German Embassy querying Bonn re general aid planning for Yemen and possibility capital project in addition TA.

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Drafted by: NEA:NE/ECKBerville:Acqua:njc 5/27/60

Telegraphic transmission and classification approved by: NE - Armin H. Meyer

Clearances:

NE - Mr. Crawford *WRC*
GER - Mr. Miller(*subsc*)*MS*

ICA:O/NE: Mr. Wright(*subsc*)
WE - Mr. Phelan *MS*

S/S-CR *MS*

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FROM: Amconsulate ADEN

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PAGE 1 OF 1 PAGE

Date Sent: April 25, 1960
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RMR

TO: Secretary of State

MAY 4 11 33 AM '60

NO: G-13

RPTD INFO: Taiz

Reference Department's G-28

An intensive search of the Post's files has failed to turn up a document that would fit in all particulars the one described in the Crawford-Deary letter of January 5, 1960. The only document which pointedly refers to the matter discussed in the referenced letter is enclosed for the attention of Mr. William Crawford, Office of Arabian Peninsula Affairs.

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Para 2 Deptel 145. *786 h. 5 M/S*

Dept has queried ICA and Defense re availability funds for possible aerial survey project Yemen. ICA has expressed doubts re advisability sizeable investment in such survey when source of capital for application its results not clear and states no FY 61 regular funds available. Hence survey, if undertaken, would have to be financed from contingency funds and prospects such funds virtually nil.

Defense keenly interested but states no military funds available in FY 60, FY 61 or FY 62. However, Defense willing use US military personnel and resources to acquire needed data and produce and print reasonable quantity of maps for GOY and USG if supporting bilateral agreement could be arranged. Defense lead time of about one year would be required between project approval and initiation. Defense desires know whether use military personnel and equipment (including planes with military insignia) likely be acceptable. Possibility exists that

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Personnel might wear civilian clothes and plane might even be based outside of Yemen if that preferable to GOY. But, GOY would have to know that project being conducted by U.S. military.

Drafted by:

NEA:NE:HFE:ts:seb 4-25-60

Telegraphic transmission and classification approved by:

Mr. Armin Meyer
NEA - Backwood Check

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Cleareances:

ICA - Dr. Fitzgerald - letter Feb. 26, 1960
U/MSC - Mr. Baxter *WJD* Defense - Mr. Knight *WJD* letter April 19, 1960
NE/ - Mr. Meyer *WJD*

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Page 2 of telegram to Amlegation TAIZ

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executed by US military, but desires your views before replying to Defense.

Henderson
Acting HENDERSON
ADM

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By ~~RE~~ NARA Date 11.07.04

RMR-C

May 17, 1960

786H.5-MSP / 5-580

Dear Senator Butler:

I am replying to Mr. Duffy's letter of May 5, 1960 to Mr. Leaky forwarding an inquiry from Rabbi Shusterman of Baltimore. As suggested, the Department has communicated directly with Rabbi Shusterman. A copy of our letter is enclosed for your information.

Please let me know if I can be of further assistance to you.

Sincerely,

U.S. Mission
in Geneva

William B. Wexner, Jr.
Assistant Secretary

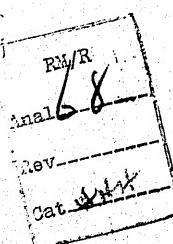
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Enclosure:

Copy of letter to Rabbi Shusterman.

The Honorable
John Marshall Butler,
New Senate Office Building,
Washington 25, D.C.

WPA
NEA:RE:WRCrawford:nkv
5/13/60



E/S-CR
MAY 16 1960 P.M.
MAY 17 1960

825-5
786H.5-MSP

0476

DECLASSIFIED
Authority NWD 949527
By ~~RE~~ NARA Date 11.07.04

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EDWARD JARRETT, CHIEF CLERK

United States Senate
COMMITTEE ON
INTERSTATE AND FOREIGN COMMERCE

ACTION
is assigned to

W.H.

W.H.
Reply drafted
5/3/60
Recd: W.H. URGency

786H.5-MSP/5-560

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Dear Jack:

Enclosed is a copy of a letter to the Senator from Rabbi Shusterman concerning the matter which I spoke to you about yesterday. Apparently there is some type of delegation coming to Yemen and Dr. Giat is more than willing to be of service to the Department if such is necessary.

Perhaps it would be desirous if somebody in the Department would respond direct to Rabbi Shusterman mentioning that Senator Butler has discussed this matter with the appropriate officials in the Department of State.

With warmest personal regards, I am

Sincerely yours,

Edward R. Duffy
Edward R. Duffy
Administrative Assistant to
Senator John Marshall Butler

MAY 23 1960

FILED

Mr. John S. Leahy, Jr.
Office of Congressional Liaison
Department of State
Washington, D.C.

Letter and enclosures, if any,
microfilmed by RMR

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0477

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Authority NWD 949527
By *RH* NARA Date 11-07-04



HAR SINAI CONGREGATION

Founded 1842

6300 PARK HEIGHTS AVE. • BALTIMORE 15, MARYLAND • 8Dpm 4-3882

DR. ABRAHAM SHUSTERMAN, Rabb.

HENRY COOPER, Cantor

May 4, 1960

MAY 5 1960

Senator John Marshall Butler
New Senate Office Building
Washington 25, D. C.

Dear Senator:

Pursuant to our phone conversation of today, I am deeply grateful for your willingness to phone the official of the State Department in behalf of my friend and co-worker in Baltimore.

The gentleman about whom I phoned you is Dr. Aaron Giat, who is presently Librarian at the Baltimore Hebrew College. I will tell you confidentially that I personally am meeting with him regularly in order to improve my own ability to speak modern Hebrew. Dr. Giat was born in Yemen. He speaks not only modern Hebrew but all the Arabic dialects and would be able to render invaluable service as an interpreter, liaison man and adviser to a delegation in the Middle East. Dr. Giat has been associated with our Government in other positions of importance.

When it came to my attention that this mission would be sent to Yemen I felt that Dr. Giat is an ideal man to render great service to our Country and our Democratic cause at the present time. His home address is 6014 Clover Road, Baltimore 15, Maryland. If the people you contact are interested and want to phone me, I would be very glad to put Dr. Giat in touch with them.

I greatly appreciate your assistance in this matter. Warmest personal regards.

Sincerely yours,

ABRAHAM SHUSTERMAN
Rabb.

0478

RECLASSIFIED
Authority NWD 949527
By *RL* NARA Date 11/07/2014

May 13, 1960

Dear Dr. Shusterman:

Senator Butler has been in touch with the Department of State in regard to your letter of May 4, 1960 concerning Dr. Aaron Giat.

The Department agrees that Dr. Giat's qualifications appear most impressive. We are appreciative, also, of his willingness to serve his country in a difficult area abroad. We will be happy to keep your letter on file and will communicate with you if a special assignment for a person of his qualifications should become available. With specific reference to Dr. Giat's interest in serving as a member of a United States mission to Yemen, however, it is doubtful that a suitable position for him will become available in the near future. The mission which I believe you may have in mind, which recently received some newspaper publicity, is a very small one which will consist almost entirely of road construction personnel. Since in our aid program in Yemen, as elsewhere, the United States seeks to make maximum use of locally recruited personnel, the interpreters who will serve with this mission will in all probability be Yemeni citizens.

I am forwarding a copy of this letter to Senator Butler for his information.

Please do not hesitate to let me know if the Department can be of further assistance to you.

Sincerely,

May 17. 1960

William R. Crawford, Jr.
Desk Officer
Arabian Peninsula Affairs

S/S-CR
✓
MAY 17 1960 PM

Re/R	Dr. Abraham Shusterman,
Anal. 36	Har Sinai Congregation,
Rev.	6300 Park Heights Avenue,
Cat.	Baltimore 15, Maryland.

WPC
NEA:NE:WRcrawford:nkw (retyped 5-16-60/seb)

FW 7854.5-MSP/5-560

CS/CS

FW 7864.5-MSP/5-560

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West must be Required
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0479

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Authority NWD 949527
By *RL* NARA Date 11/07/01

INCOMING TELEGRAM

Department of State *H/C*

ACTION COPY

42

SECRET

Action

Classification

Control: 5243

NEA

Rec'd: May 7, 1960
1:05 p.m.

Info

FROM: Taiz

H

SECRET

INR
UMSC

TO: Secretary of State

ICA
OCB

IRC

CIA

OSD

ARMY

NO: 254, May 5, 3 p.m.

SENT DEPARTMENT 254, REPEATED INFO CAIRO 205.

DEPTEL 192.

RMR

Charge gave substance paragraph 2 reference telegram on May 3 to Abu Talib of Foreign Office who said he would pass information to Imam. Since Imam currently unwell (LEGTEL 253), Abu Talib said, early answer should not be expected. However if delay prolonged, he would put matter in hands Crown Prince.

Legation believes there is at least even chance GOY will accept aerial survey executed by US military although likely object to one-year lead time as excessive. Suggest Defense be informed its proposal under consideration by GOY and that projects for favorable answer would be improved if lead time could be cut as much as possible.

Legation uncertain re meaning of "reasonable quantity of maps" (paragraph 2 reference telegram). Appreciate explanation of difference, if any, between US military survey contemplated and full-fledged commercial survey of aero services type.

IGA Yemen and BPR engineers consider strip flying Taiz-Sana'a route essential for location requirements road projects and with GOY approval are ~~now~~ endeavoring contact representatives of Huntington aerial surveys and aero services.

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By *RL* NARA Date 11/07/01

Page 2 of telegram to Amlegation TATZ

~~SECRET~~
~~Classification~~

(b) two sets shaded relief maps (1/250,000 and 1/500,000, respectively) produced by USGS utilizing commercial photos, each set available both English and Arabic and each, in turn, produced in two series, one geographic and one geologic, the latter being based upon general geologic survey of Yemen by USGS personnel. END FYI.

*1. Intercepted
Action*

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~~Classification~~

0482

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Authority NWD 949527
By LL NARA Date 11-07-04

INCOMING AIRGRAM Department of State P/M R M/R

ACTION COPY

58

Action

CONFIDENTIAL
Classification

NEA

FROM: Amlegation TAIZ

E 0 2 2 6
Date Sent: May 25, 1960
Rec'd:

Info

TO: Secretary of State

SS

NO: G-129

RPTD INFO: CAIRO G-127, ADEN G-98, LONDON G-32, JIDDA G-16, ROME G-11,
BONN G-6

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CIA

KMR

During his visit Yemen May 15-19, Mr. Hermann F. Eilts Arabian Peninsula Desk Officer accompanied by Charge called twice on Abu Talib of Fonoff and elder statesman Qadhi Muhammad al-Amri and on West German, Italian and British Charges in Taiz, met other members European community Taiz, talked with Legation and ICA officers and visited Mocha. In discussions with Abu Talib and al-Amri, Wilts asked their views re present US-Yemeni relations in general and US aid program in particular. Yemenis replied current situation satisfactory on both counts but that US cooperation to speed aid much as possible was continuing requirement to insure benefit to Yemen and US position in Yemen as opposed to that of Commies. Wilts in turn stressed following points:

1) US interest in welfare Yemen should be viewed in its broad perspective. Discussions of US aid to Yemen started far back as 1951 thus greatly anticipating Commie assistance offers. Present US aid program therefore clearly not reaction to recent Sino-Soviet Bloc entry into Yemen.

2) Although USG will, as it has stated numerous times, do everything possible provide aid to Yemen promptly, responsibility for carrying out assistance program not solely that of USG. Success of program depends to important extent on GOY cooperation, participation and understanding US also has problems.

3) Evidences such cooperation or lack of it on part GOY could have profound effect on Dept and ICA thinking regarding future of US assistance to Yemen.

In talking with Eilts all Western diplomats emphasized importance to Western position in Yemen of beginning road project soonest and finalizing other possible US and US-Italian projects and indicated they pressing their respective Governments develop and increase assistance to Yemen to extent possible.

Legation believes

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Authority NWD 949527
By *ll* NARA Date 11/07/94

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2

G-129 Amlegation TAIZ

CONFIDENTIAL

Legation believes Bilts visit Taiz useful particularly in placing US aid in perspective for Abu Talib and al-Amri who appeared well understand import of points made. Legation intends take appropriate opportunities assist Yemenis retain this awareness.

STOLTZFUS



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0484

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Authority NND 949527
By RL NARA Date 11-07-2014

INCOMING TELEGRAM

Department of State

RM/R

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30-39

CONFIDENTIAL

Classification

Control: 4470

Rec'd: June 7, 1960
9:45 a.m.

Action
NEA
Info
E
UMSC
UIGC
ICA
CU
RMR

FROM: Taiz
TO: Secretary of State
NO: 282, June 5, 8 a.m.

SENT DEPARTMENT 282, REPEATED INFORMATION CAIRO 223

Reference: TOICA 110.

Legation fully supports recommendations contained reference telegram for US trade school. We particularly favor location in Sanaa as fulfillment early need spread US presence to that city. Also believe school sound impact project value of which well recognized by Yemenis. GOY officials such as conscientious and influential Minister Education Al-Waisi and Abu Talib of Foreign Office see it as important way US can impart of its technical knowledge to Yemenis and as contribution general education facilities in which Yemeni public keenly interested as well. Imam apparently approves this form "education at home" for students many of whom immature and when abroad (e.g. Cairo) are subject foreign political indoctrination.

Re TOICA 112, Taiz street improvement will have undoubted immediate impact on general public and would constitute natural corollary to road project, bringing latter "right into Taiz".

Also believe GOY financial contribution, feature of both above projects, stimulates GOY sense of responsibility and of sharing directly in US aid program. These concepts new in Yemen and worth encouraging.

STOLTZFUS

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Authority NND 949527
By *[Signature]* NARA Date 11/07/2023

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Department of State

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NO.

786H.5-MSP
G-560

SENT TO: Amlegation TATE G- 35

RPTD INFO: Amembassy CAIRO G-183

Legtel 282.

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JUN 16 7 07 PM '60
Page 1 of 1 Pages

Origins

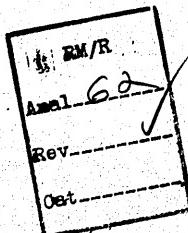
Info:

Dst.
Desired
(Offices
Only)

Re vocational school we share your view and note from ICATO 128 USOM/
Taiz authorized proceed develop project agreement.

Re Taiz street improvement proposal, we concur suggestion ICATO 115 re
postponing consideration until FY 1961 in view limitation funds and desirability
concentrating our efforts initiation projects already agreed. Meanwhile,
would be helpful have fuller explanation nature and politico-economic
justification this project.

DILLON



Dillon
Acting
Adm

CLASSIFIED FILE
786H.5-MSP/6-560
LWS

CONFIDENTIAL
Classification

Drafted by:

WMC

NEA: NE: WRCrawford:seb:n 6/16/60

Airgram transmission and
classification approved by:

NE - Armin H. Meyer

ICIA - Mr. Wright (substance) WMC

S/SCB
Z/C

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Authority NWD 949527
By NARA Date 11/07/2014

**OUTGOING
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Department of State

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Classification

NO. G-34

B 00169

SENT TO: Amlegation, TAIZ

JUN 9 5 20 PM '60

Page 1 of 1 Pages

Reference is made to the Legation's despatch No. 88 of October 27, 1959 relating to the basic economic assistance agreement with Yemen.

The copy of US note No. 23 of October 18, 1959 to the Minister of Foreign Affairs, transmitted as enclosure 1 to that despatch, and the certified copy, enclosure 2, both omit from the third paragraph the phrase "and regulations of the United States shall also be in accordance with the laws", contrary to instructions contained in DEPTELS 55 and 56 of October 10. As it now stands the opening sentence of the third paragraph is grammatically incomplete. This presumably unintentional omission is serious inasmuch as, when taken together with Item 1 in the Minister's note of August 5, it appears to make the furnishing of US assistance subject to the laws of Yemen without any reference to US laws.

Before publishing the agreement the Department wishes to have this oversight corrected. The Legation is requested, therefore, to review its files to ascertain whether the omitted words were included in any drafts or any translations given to the GOY prior to signature of the US note of October 18. LEGTELS 7 of July 5 and 41 of August 2 indicate GOY agreeable to inclusion of the omitted language, and DEPTEL 17 of July 28 emphasized necessity of its inclusion.

The Legation is also requested to discuss informally with the foreign office the USG's desire to replace the first page of its note No. 23 of October 18 with a new page of the same date to include the above-quoted phrase. If this procedure is acceptable to the GOY, substitute the new page for earlier page and transmit to the Department, for attention of the Assistant Legal Adviser for Treaty Affairs, new certified copy of that note as corrected.

If inquiries indicate GOY is not receptive to this procedure cable Department, and Department will consider authorization of an additional exchange of notes.

13 R/R
Amalg.
Rev.
Cat

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Classification

Drafted by:

L/L/T:Charles Evans 5/13/60

RMBleezard:sec [initials]

Airgram transmission and classification approved by:

L/T Charles I. Bevans

Clearees:

L/MS - Mr. Malmborg KEM
NE - Mr. Crawford
ICA:GC - Mr. Nelson
NE - Mr. Wrightbyan

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Authority NWD 949527

By NARA Date 11/17/04

0487

W I T H D R A W A L N O T I C E

RG: 059

TAB #: 33

ENTRY: CDF60-63

1 / 3 / S /

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Folder Title: 786H.5-MSP/6-1660

Document Date: 16/06/60

Document Ser#: _____

Telegram No: 299

From: TAIZ

To: STATE

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NND: 949570

WITHDRAWN: 02/28/95 by: rmh

FOIA RETRIEVAL #: 949570 02082 00033

0488

DECLASSIFIED
Authority NND 949527
By LL NARA Date 11.07.04

INCOMING TELEGRAM

Department of State

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53-W

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Classification

Control: 12448

Action NEA
Info FROM: TaizRec'd: June 16, 1960
8:56 p.m.

SS

TO: Secretary of State

G

SP

NO: 300, June 16, 5 p.m.

C

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NIACT

UMSC

SENT DEPARTMENT 300; REPEATED INFORMATION CAIRO 232, ADEN 227.

UIGC

Subject: Taiz street improvement project. *authorized in*

ICA

Reference: Legation telegram 282, TO ICA 112, TO ICA 113.

DCL

RMR

Joint Legation-ICA message.

In view situations reported Legation telegrams 299 and 295, we convinced US objectives and prestige Yemen require immediate initiation some US aid activity. In fact, we believe that failure do so will at least seriously diminish if not completely jeopardize US opportunity to maintain let alone increase effective US influence.

We therefore recommend most strongly immediate approval proposed Taiz street improvement project for FY-1960 program and full ICA/W support for initiation project on emergency basis, including prompt arrival technician and procurement equipment believed available Aden if not readily available in area from other sources.

Subject project deliberately designed by ICA/Yemen for prompt initiation and to provide obviously beneficial impact coordinated with road project and proposed Taiz water supply project. We consider such prompt initiation US aid activity as essential in present circumstances.

On basis new total \$85,000 required FY 1960 for technical support per ICATO 124 and only \$35,000 required for BPR

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Authority NWD 949527
By *SL* NARA Date 11/07/04

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CONFIDENTIAL

-2- 300, June 16, 5 p.m.

technicians, ICA/Yemen calculates \$94,000 available for street project which considered adequate. However, if these funds calculations cannot be verified readily by ICA/W, we further strongly recommend increase in overall FY 1960 SA allotment to permit subject project.

STOLTZFUS

MGG/1sa/3

CONFIDENTIAL

0440

DECLASSIFIED
Authority NND 949527
By RL NARA Date 11-07-04

**OUTGOING
TELEGRAM**INDICATE: COLLECT
 CHARGE TO**Department of State****CONFIDENTIAL**
Classification

100 JUN 17 PM 41

10572

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SENT TO: Amlegation TAIZ - PRIORITY 222**RPTD INFO:** Amembassy CAIRO 4988
Amembassy ADEN - VIA POUCH 6-16-60

JOINT STATE - ICA 7 86 h.s.m. vs p

Legtel 300

We doing everything possible initiate Yemeni aid program just as rapidly as circumstances will permit. However, as indicated ICATO 125 and 115 respectively we not able finalize shipment of either wheat or road building equipment until we have GOY answers re delivery ports and use of Mawiya cutoff access route to bring in road equipment. We not persuaded situation reported Legtels 295 and 299 justifies attempt placate Imam by rushing in bearing new gifts such a s offer do Taiz street improvement project on emergency basis, this quite apart from merits such project. As indicated previously we believe our planned FY 60 program should first be gotten underway after which, depending on success program, available funds, etc., we may wish consider other projects. Our views re Taiz street project and status FY 60 p rogram f remain those set forth ICATO 128.



NEA:NE:HER/Jtsihfe:6/17/60

Telegraphic transmission and
classification approved by:

NEA:NE: Armin H. Meyer

ICAO - Mr. Wright

S/S-CR

JUN 17 1960 PM

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Authority NWD 949527
By *[initials]* NARA Date 11/07/04

W I T H D R A W A L N O T I C E

RG: 059

TAB #: 34

ENTRY: CDF60-63

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Document Date: 22/06/60
Document Ser#: _____

AIRGRAM No: G-152

From: TAIZ

To: STATE

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NND: 949570

WITHDRAWN: 02/28/95 by: rmh

FOIA RETRIEVAL #: 949570 02082 00034

0492

DECLASSIFIED
Authority NND 949527
By LL NARA Date 11/07/01

INCOMING TELEGRAM

Department of State *HE*

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53-51
Action

SECRET
Classification

Control: 18884

1-18

NEA

Rec'd: June 24, 1960
4:19 p.m.

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Info FROM: Taiz

SS TO: Secretary of State

G

SP NO: 316, June 24, 3 p.m.

C

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INR NIACT

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UMSC

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ICA

DCLC

RMR

SENT DEPARTMENT 316; REPEATED INFORMATION CAIRO 242.

JOINT LEGATION-ICA MESSAGE.

Department telegram 222, TOICA 135, TOICA 112, LEGTEL 282.

Legation - ICA/Yemen strongly believe present situation Yemen fully warrants urgent reconsideration Department-ICA decision reference DEPTEL. In our view "placating Iman" least relevant of considerations. Hard facts are that communists stepping up major and successful efforts discredit US and West and that Iman confronted with increasingly acute internal political problems. Situation developing rapidly and requires promptest US action. Anxious concensus free world representatives here and of Abu Talib substantiate these facts.

Free world representatives and Abu Talib also agree independently prompt demonstration some obviously beneficial aid activity breathing space. Would also serve relieve Iman anxieties and anger re Legation radio coupled with failure ICA initiate activities. Unfortunately initial road project activity is necessarily road camp which not "obviously beneficial" and likely be used by anti elements as further evidence "Americans take care of themselves first". Legation-ICA Yemen continue convinced Tazi street improvement PROAG is best answer and best action.

ICA/Yemen plan is initiate some work immediately by renting or borrowing few items construction equipment from Aden civil or military sources unless advised some equipment readily available.

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Authority NND 949527
By NARA Date 11/07/2014

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-2- 316, June 24, 3 p.m. from Taiz

from other better source, but using maximum hand labor, employing at peak up to 200 workers. Work would include particularly municipal street improvement leading to road project and would also be coordinated with prospective Taiz water supply project. Would use Harshberger as technician until replaced by urgent TDY or other assignment.

As reported TOICA 135 ICA/Yemen calculates has \$62,000 available this purpose road PROAG amendment. Approximately this much required for contemplated street improvement equipment. Consider essential ICA/W provide at least additional \$300 thousand for local costs to be matched in cash by GOY. If GOY unable contribute equivalent \$300 thousand, believe US amount for local costs should be increased to \$500 thousand. If no additional FY-60 funds possibly available, believe ICA/Yemen should proceed best with \$62,000 and considered available. In any event, continuation project in FY-61 or future year program, except for US technician FY-61, not necessarily required once road and Taiz water supply projects underway.

We expect make some mistakes in coping with intricacies this "Arabian nights" country but positive US interests unmistakably served by above proposal and request. If afforded opportunity every Yemeni friend of US, every Yemeni supporter of evolutionary improvement GOY and Yemen welfare and every free world representative here will agree wholeheartedly.

STOLTZFUS

1sa/2

NOTE: Read by Mr. Eilts (NEA) 5:50 p.m. 6/24 CWO-JSW

SECRET

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Authority NWD 949527
By SL NARA Date 11-07-01

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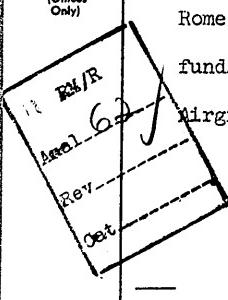
SENT TO: Amlegation TAIZ
RPTD INFO: Amembassy CAIRO 241
" " Amconsul ADEN 5084
552

JOINT STATE - ICA

Legtel 316

Dept is informed ICA has already authorized USOM Director/Yemen
amend road PROAG to allow use balance FY 60 rpt FY 60 funds still unobli-
gated on Taiz street improvement. No rpt no additional funds available
in FY 60 rpt FY 60.

Recent decision has been taken here which precludes use on grant basis
104 (d) lira or other local currencies in same category without Congression
authorization. This means lira holdings in Italy no rpt no longer avail-
able for Taiz water supply as contemplated item 2 rpt 2 Deptel 2954 to
Rome rptd Taiz 165. FYI. We exploring possible sources FY 61 rpt FY
funds for project, but cannot at this time predict outcome. END FYI.
Airmgram follows.

Dist.
Desired
(Offices
Only)Drafted by:
NEA:NE:HFE1ts:fn 6/25/60Telegraphic transmission and
classification approved by:
NE - Armin H. Meyer

Clearances:

ICA - Mr. Wright (substance)

60x 5/SCR

JUN 25 1960 P.M.

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Authority NWD 949527
By ~~14~~ NARA Date 11-07-04

0495

6/28, VM
INCOMING TELEGRAM

VM
Department of State

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53

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Rec'd: June 28, 1960
10:00 a.m.

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Info FROM: Taiz

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TO: Secretary of State
NO: 318, June 25, 8 a.m.

SENT DEPARTMENT 318; REPEATED INFORMATION CAIRO 243

JOINT LEGATION ICA MESSAGE

Reference: Department's G-34.

In present circumstances ICA representative has discussed reference airgram with Abu Talib on behalf Legation.

Abu Talib acknowledges GOY accepted reference to "US laws and regulations" in requesting addition of "laws of Yemen" in third paragraph US note two three.

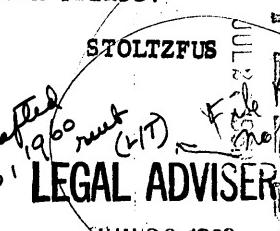
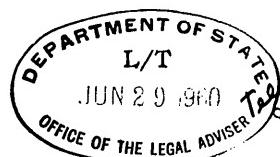
However Abu Talib emphatic "now worst possible time" arrange either new corrected page substitution or certainly another exchange notes. Suggests await some affable meeting with Crown Prince such as when signing ICA PROAGS and expects Crown Prince will then readily agree new pages substituition.

Legation ICA concur Abu Talib view and will endeavor arrange in expected meeting next week with Crown Prince.

786H.5-MSP/ 6-2560

HBS

BB:MRJ/6



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By *LL* NARA Date 11.07.2014

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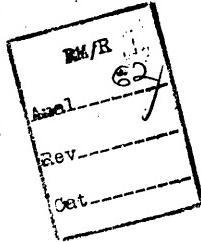
Origin
Info

Legtel 318 June 25

Inform Department whether new page US Note 23 undertaken as
expected.

786h.5MSP/6-2560
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786h.5MSP/6-2860

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L/T: RMBleezarde: gwp
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JUL 14 1960 PM

Telegraphic transmission and
classification approved by:

L/T Charles L. Bevans

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CAA

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Control: 22460

Rec'd: June 29, 1960
3:31 p.m.

53
Action
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Info
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UICC
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FROM: Taiz
TO: Secretary of State
NO: 324, June 28, 7 a.m.
NIACT
SENT DEPARTMENT 324, REPEATED INFORMATION ADEN 237, CAIRO 245.
DEPTEL 236.

USG message sent Iman (LEGTEL 314) conformed with instructions
REFTEL paragraph 1(A) and (B). Do not intend mention (C) at
all to Yemenis.

Re paragraph 4. Saw Abu Talib June 27 who as expected counseled
patience and promised let me know immediately whether received
further word re my status from Imam or judged Imam had forgotten
order to him not receive me. Fact is Abu Talib has yet to
refuse see me but I believe it only fair protect him by taking
sparing advantage of his direct disregard Imam's order. Abu Talib
also said he encouraged after seeing Qadhi Muhammad al-Shami who
had talked to Imam June 26 and found Imam in somewhat better
frame of mind re radio incident.

Believe we should do utmost avoid pushing Imam into hasty decision
on my status which still very possible could be unfavorable.
Imam is enraged, sick, ignorant, absolute monarch who cannot
tolerate being crossed by anyone and who in present mental state
unable or certainly unwilling exercise reason. Am convinced it
in best US interest in present most abnormal circumstances set
aside temporarily normal "form" and ride out storm. To do
otherwise is to rub salt in royal wounds at critical moment and
run gravest risk entire US aid program will be rejected. We could
thus be playing straight into communist hands.

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By *LL* NARA Date 11/07/94

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-2- 324, June 28, 7 a.m. from Taiz

Wish make point clear. Radio incident in my view, pin that pricked balloon already blown up recently to bursting point by Imam's resentment at accumulated experience Wendell Phillips, YDC and OICA ("that bogus company"), suspicions (ably played on by communists and anti-Western elements) that US, probably in concert with UK, deliberately delaying implementation aid program for political reasons and, finally, feeling Legation logical target and Agency for "stringing GOY along" as long as possible.

Imam current thinking also reflected in "hints" made by Abu Talib to ICA Representative evening June 26 (TOICA 138). At several points Abu Talib referred to "undesirability" US sending large quantities road equipment "which perhaps cannot be used" and to probable lesson for US regarding "timing" to be learned from "Why ICA left Saudi Arabia five years ago".

Guillet, ICA Representative and I consider suspension Taiz water supply project (ICATO 139) most serious blow at this stage to aid effort. Not too much to say that GOY expectations this project equivalent Taiz-Sanaa road.

Do not exaggerate when I say believe our backs to wall now on whole aid program in Yemen. Believe Imam's ultimatum "US must improve entire road from Mecha to Sanaa or else" (TOICA 138) indicates sino-Soviets have offered take over US road project themselves with "dividend" of Mocha-Taiz section. Italian Charge Guillet also has such information he considers reliable. I have no special reason love Imam at moment but he is still sole boss of Yemen. Also fully recognize he playing both sides for all he is worth. Nevertheless in my opinion prime US consideration at moment must be obtain foothold in Yemen at all costs. Otherwise we leave field to communists and ourselves no opportunity exert evolutionary influence on present regime or on next one which may not be far off and will be vastly different from this one. As reported TOICA 138 action necessary to establish ourselves now poses immediate and difficult problems. Once solved and program underway, however, am convinced more than ever after recent trying days that we have many friends now in enforced silence who will come out actively in support our efforts retain Yemen for free world.

1sa/2

STOLTZFUS

Note: Read by Mr. Eilts (NEA) 5:50 p.m. 6/29 CWO-JSW

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23609

Rec'd: June 30, 1960
9:43 p.m.

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Action
NEA

Info FROM: Cairo

SS

G TO: Secretary of State

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SENT DEPARTMENT 3769, REPEATED INFORMATION TAIZ 51, ADEN 44.

Reference: DEPTEL 4988, Taiz 299.

In previous communications, notably report my conversation with Imam (Taiz 251), I urged necessity measures to initiate promptly Yemen aid program in conformity with approved OCB guideline. I felt at time that only speedy action, given limited scale of our program, would help offset massive and effective aid program of Soviet bloc and allow US retain foothold in Yemen. In view current crisis US-Yemani relations, I feel even more strongly that promptness in doing something visible on the ground is imperative. I fully support Taiz appeal for speed and, while aware Department endeavoring hasten program, hope that given unusual and potentially dangerous circumstances Department will redouble its efforts.

786H.5-MSP/6-2960

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Department of State *HC*

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Control: 1761
Rec'd: July 4, 1960
3 p.m.

RMD

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FROM: Taiz

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SENT DEPARTMENT 3; REPEATED INFORMATION CAIRO 3

PROTECT SOURCE.

Prince Abdul Rahman called Charge to friends house for private talk night of June 29. In summary he said:

"I discussed your problem with Imam using points you gave me. He then said no point discussing matter any more. Believe subject can be considered closed for good.

"Will now tell you somethings I consider very important. I could be declared traitor for passing them to you but believe this necessary in interest my country, and I trust you and Americans. Despite my natural respect for brother (Ikam) and nephew (Badr) I fear they leading country down most dangerous path to possible extinction independence of Yemen. They surrounded by Communists and pro-Communists and swallowing Communist blandishments. They ready accept anything from them now. You cannot imagine how Communists press us to accept more and more aid of all sorts, much of which we never thought of asking for. Refusing it places us in limelight as enemies Yemeni progress. They even ready take over entire US aid program right now. Communists handling Imam and Badr extremely well; no strings attached to unlimited offers including complete survey and exploitation oil and minerals of Yemen at no profit to Communists. I have been in Communist countries, and know what Imam and Badr apparently forgetting--that Communists take their profits later. There are not 100 Yemeni's today who realize what is happening.

/Amc

Correction made
by RM/R

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Authority NND 949527
By *LL* NARA Date 11-07-2014

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-2- 3, July 2, 3 p.m. from Taiz

"Am ready believe Imam and Badr have been taken in by Communists. Probably they do not understand risk they running but I cannot forget thought I have had sometime that Badr must have received in addition aid offers certain assurances in Peking or Moscow re his succession. Imam for long time sceptical when informed of these assurances by Badr but believe he may have changed mind now. Vital point to remember is Imam will do anything ensure that Badr succeeds him. I myself have seen him take decisions he thought not in his own interest because thought good for Badr. Imam knows his son is weak, realizes he himself will soon disappear from scene and is becoming desperate what to do. In these circumstances, I repeat, Imam prepared to do anything he believes or is led believe will ensure Badr's succession.

'Badr unquestionably weak and do not believe he can last long after Imam. I do not suggest that you put all eggs in his basket. What I telling you is despite Imam's rapidly weakening position am inclined believe he will be able retain throne by sheer personal stature among people (several plots have failed this year for no other reason) and by lack of able and popular opposing leader. If this true you have Imam to contend with for while longer, the key to Imam is Badr. If you can by some means show support for Badr you can pull Imam back to your side where I assure you he basically wants (#) including Sanaa and this very serious. Tribes still important in political scheme of things but army potentially decisive political factor now. Army woefully weak by standard any other country but now can use tanks and machine guns pcmk* is located in ars* old and psychological capital of Yemen) and being trained by Communist and Egyptians. Tribes can no longer enter Sanaa as before and loot since can be held off with new army machine guns. National radio located Sanaa. Army officers instilled with Communist and Egyptian ideas and encouraged by military coups all over world. Few Yemeni officers under Communist or Egyptian guidance would take over city, declare coup over radio Sanaa and who would be able to stop them?

/I

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0502

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Authority NND 949527
By RL NARA Date 11-07-2014

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CONTROL: 18-5-60 1761
CORRECTION ISSUED: 18-5-60 9 a.m.

IN THE RMR RECORDING FILE

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-2- 3, July 2, 3 p.m., from Taiz - Corrected Page 2

"Am ready believe Imam and Badr have been taken in by Communists. Probably they do not understand risk they running but I cannot forget thought I have had sometime that Badr must have received in addition aid offers certain assurances in Peking or Moscow re his succession. Imam for long time skeptical when informed of these assurances by Badr but believe he may have changed mind now. Vital point to remember is Imam will do anything ensure that Badr succeeds him. I myself have seen him take decisions he taught not in his own interest because thought good for Badr. Imam knows his son is weak, realizes he himself will soon disappear from scene and is becoming desperate what to do. In these circumstances, I repeat, Imam prepared do anything he believes or is led believe will ensure Badr's succession.

"Badr unquestionably weak and do not believe he can last long after Imam. I do not suggest that you put all eggs in his basket. What I telling you is despite Imam's rapidly weakening position am inclined believe he will be able retain throne by sheer personal stature among people (several plots have failed this year for no other reason) and by lack of able and popular opposing leader. If this true you have Imam to contend with for while longer, the key to Imam is Badr. If you can by some means show support for Badr you can pull Imam back to your side where I assure you he is basically wants to be. Next few months or years are what count now. Once you strongly on ground in Yemen your position assured whether Badr last long or not. Cannot you give him present (not money) or invite him to US as I suggested to former Charge 8 months ago? It is vitally in your interest do something for him.

Having said I believe Imam will last while longer I do not feel sure of this. Imam has lost support of north including Sanaa and this very serious. Tribes still important in political scheme of things but army potentially decisive political factor now. Army woefully weak by standard any other country but now can use tanks and machine guns, is located in Sanaa (old and psychological capital of Yemen) and being trained by Communist and Egyptian

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By RH NARA Date 11-07-2014

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CONTROL: 1761
CORRECTION ISSUED: 8-6-60 9 a.m. WB

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-3- 3, July 2, 3 p.m., from Taiz - Corrected Page 3

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and Egyptian ideas and encouraged by military coups all over world. Few Yemeni officers under Communist or Egyptian guidance would take over city, declare coup over radio Sanaa and who would be able to stop them? I see no other Yemeni leader able take over forcibly from Imam. Sayyaghi (governor of Taiz), employed by Imam to hold down south with iron hand, is unpopular; Numan is only "man with ideas" and Hassan has no chance now. Dangers are Communists and Egypt. Communists will dazzle us into submission with aid and engineers; Egypt wants make third province of Yemen. Both of them extremely dangerous and popular. US is not even in picture no.

"As I see it Yemen is small but important part cold war and it is in interests US as well as Yemen that country does not fall under influence Communists. Most of us Yemenis not Communists and do not see Yemen as Communist state. Nevertheless seeds of irradicable Communist influence in Yemen being sown right now.

"Tragedy is most of us want US but there appears no way has yet been found establish trust and confidence between us. Your vision of us is blurred, while we see Israel, your refusal give us arms some years ago, unwillingness help us in dark days our relations with British, our bad experience three US companies, tardy and inadequate aid offers encumbered with thousand incomprehensible administrative minutiae as sure signs Yemen not important to you and we can expect no protection from you against our enemies.

"Surely you understand it to your interest establish yourselves in Yemen soonest. Tell Washington Yemen dangerously close to becoming anti-West and unless US comes in swiftly and adequately it will permanently lose influence corner of area most important to West.

"Believe also you should do whatever possible encourage US companies come into Yemen. If OIC succeeds more power to it but I am doubtful it can do so. I confess I never saw advantage of leaving to small company with little capital task of approaching large companies to carry out work in Yemen, instead of approaching large companies ourselves. OIC has unfortunately been cause of bitter feeling among many of us around Iman.

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"I have

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Authority WND 949527
By *[initials]* NARA Date 11-07-04

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INCOMING
TELEGRAM

CONTROL: 1761
CORRECTION ISSUED: 8-6-60 9 a.m. WB

-3 1/2- 3, July 2, 3 p.m., from Taiz - Corrected Page 3

"I have said enough. Please do not mention me as source. I am no longer in Foreign Office (Abu Talib and I had falling out over OICA) but want you know our situation as I see it.

My

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DECLASSIFIED
Authority NWD 949527
By SL NARA Date 11-07-04

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-3- 3, July 2, 3 p.m. from Taiz

"I see no other Yemeni leader able take over forcibly from Imam. Sayyaghi (governor of Taiz), employed by Imam to hold down south with iron hand, is unpopular; Numan is only "man with ideas" and Hassan has no chance now. Dangers are Communists and Egypt. Communists will dazzle us into submission with aid and engineers; Egypt wants make third province of Yemen. Both of them extremely dangerous and popular. US is not even in picture now.

"As I see it Yemen is small but important part cold war and it is in interests US as well as Yemen that country does not fall under influence Communists. Most of us Yemenis not Communists and do not see Yemen as Communist state. Nevertheless seeds of irradicable Communist influence in Yemen being sown right now.

"Tragedy is most of us want US but there appears no way has yet been found establish trust and confidence between us. Your vision of us is blurred, while we see Israel your refusal give us arms some years ago, unwillingness help us in dark days our relations with British, our bad experience three US companies, tardy and inadequate aid offers encumbered with thousand incomprehensible administrative minutiae as sure signs Yemen not important to you and we can expect no protection from you against our enemies.

"Surely you understand it to your interest establish yourselves in Yemen soonest. Tell Washington Yemen dangerously close to becoming anti-West and unless US comes in swiftly and adequately it will permanently lose influence corner of area most important (#) you should do whatever possible encourage US companies come into Yemen. If OICA succeeds more power to it but I am doubtful it can do so. I confess I never saw advantage of leaving to small company with little capital task of approaching large companies to carry out work in Yemen, instead of approaching large companies ourselves. OICA has unfortunately been cause of bitter feeling among many of us around Imam.

"I have said enough. Please do not mention me as source. I am no longer in Foreign Office (Abu Talib and I had falling out over OICA) but want you know our situation as I see it.

/My

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Authority NND 949527
By LH NARA Date 11-07-2014

SECRET

-4- 3, July 2, 3 p.m. from Taiz

My only wish is leave Yemen and get married."

Comment: In Legations' opinion foregoing represents remarkably forthright careful and sound piece of thinking by one of leading young Yemeni leaders who now convinced Yemen situation most critical, possibly on brink disaster, and requires immediate effective action by US.

Prince Abdul Rahman's plea that US show some sign of support for Badr, especially trip to US, is third such approach to me within past two weeks. Others were Al-Amri and several members Iman's entourage via Italian Charge Guillet. Uniform answer I have given so far is personal belief. Visit this year might be difficult arrange, particularly call on President, due many similar commitments already made but, subject information from Department, possibility of visit later not necessarily ruled out.

While fully aware it might pose such delicate problems as raising Yemeni expectations increased US aid and reactions of free Yemeni; Legation believes possibility of US visit by Crown Prince deserves Departments serious and early consideration. While it is evident large majority leading Yemenis have now joined progressives in believing Badr too weak to rule Yemen by himself for long, they all understand that preservation of throne for Badr is prime aim in life of fading but still all-powerful Imam. In my opinion Yemenis favoring evolutionary development of Yemen would therefore interpret some degree US support for Badr now as evidence firm US intention influence current course of events in Yemen - and not as any necessarily long-term commitment to Crown Prince after he became Imam. Next to and in conjunction with swift and adequate aid program, visit by Badr to US (or promise of visit) would, in my opinion, be one of most effective actions US could take to improve promptly its ability establish foothold in Yemen today.

STOLTZFUS

HND-3

(#) Omission. Correction to follow.

*As received. Correction to follow.

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Authority NWD 949527
By *SL* NARA Date 11-07-04

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10 JUL 2 AM 11 54

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SENT TO: Amembassy ROME
 Amlegation TAIZ 3

RPTD INFO: Amembassy CAIRO 23

JOINT STATE-ICA MESSAGE

Deptel 241 to Taiz

Entry into effect of new policy precluding use 104(d) foreign currencies on grant basis without Congressional appropriation makes impossible further consideration grant of PL 480 lire for Taiz water supply improvement project.

(Deptel 2954 to Rome rptd Taiz 165) All discussion with GOY re this project as part US-Italian collaborative effort should, therefore, be suspended. If GOY should take initiative inquiring re project you may note that developments made it impossible conclude administrative arrangements before end fiscal year.

Embassy Rome should inform FonOff of these developments and inquire whether in view obviously great public impact which all agree Taiz water project likely to have in Yemen and related need for urgent action in order capitalize on potential impact value, GOI may during next four or five weeks be able find some means of proceeding with project unilaterally, either on grant basis or loan basis as envisaged with cement plant. If GOI not able do so in foreseeable future, USG may later be able explore possibility obtaining FY 61 funds for

Taiz water project although at present we clearly unable predict outcome of any

EM/R

Amal 62

Rev _____

Oct _____

Entered by:
 NEA: NE/E: CKBw/lnique: HFEllt/nkw
 Cleared by:

Telegraphic transmission and classification approved by:
 NEA - G. Lewis Jones

ICA-Mr. Wright (substance)
 W/Mr. Mr. LaRue (substance)
 ED-Mr. Meyer (substance)

WE-Mr. Stahnke (substance)
 NE-Mr. Crawford (substance)
 NE/E-Mr. Williams (substance)

NE-Mr. Meyer

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Authority NND 949527

By *[Signature]* NARA Date 11.07.2014

Page 2 of telegram to Rome

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such explorations. Moreover our efforts to obtain such funds will necessarily be conditioned by nature US-Yemen relations in immediate future and stringencies in MSP funds. In case FY 61 funds should at any time become available we would probably be required handle project as part of US program. Taiz may show fore-going to Guillet who may wish comment to you directly and/or to Rome re above.

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By LL NARA Date 11-07-01

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Department of State *HC*

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Control: 3187

Rec'd: July 6, 1960
10:36 A.M.

NEA
Info

FROM: Taiz

SS

TO: Secretary of State

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NO: 12, July 5, Noon

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SENT DEPARTMENT 12; REPEATED INFORMATION CAIRO 7

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Reference: LEGTELS 333 and 9.

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JOINT LEGATION-ICA MESSAGE.

E

UCEA

Yemen Program situation continues critical and highly uncertain.

UMSC

In addition Prince Abdul Rahman analysis reported LEGTEL 3,
local talk rampant that Imam dissatisfied with U.S. aid program
and "turning elsewhere." Recent issue Aden newspaper front-
pages "Imam has abrogated U.S. aid agreement."

UIGC

ICA

PX

DCL/C

RMR

In addition Imam ultimatum U.S. must build entire Mocha-Sanaa
road "or else" and CHICOM offer (LEGTEL 5) Russians have
offered take over OICA concessions.

Further, Abu Talib "unable" have program meeting since June 30.
Attitude Abu Talib, Prince Abdul Rahman and other GOY contacts
is "ball definitely now in U.S. court; no use talking any more
until USG squares with Imam." Abu Talib obviously desolate
over having so badly misjudged attitudes and likely developments.
Al-Amri passes word "Americans must act quickly." Other
Yemenis inform that "free Yemenis" and Commies (1) in active
concert discredit U.S. and dash peoples' hopes and tenuous
tolerance for regime (2) insidiously encouraging Imam believe
U.S. working against progress in Yemen and against possibility
Crown Prince succession.

In circumstances we consider require most urgent action Prince
Abdul Rahman now Taiz agreed July 2 at request Charge convey to
Imam once more Charge most desirous see him in person apologize
for radio. If reply favorable audience could afford opportunity
hear Imam's own version and put forward following proposals

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By *LL* NARA Date 11-07-04

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-2- 12, July 5, Noon from Taiz

(would suggest ICA representative accompany for any necessary technical discussion).

In absence Department-ICA/W instructions, plan following approach with Imam if appears reasonable and appropriate. Inform him we have always understood during past year major GOY interest was in Taiz-Sanaa road, coupled with desire for use Mocha as supply port if feasible. US proposals made accordingly and we have understood proposals fully accepted in April with PROAG signing. If Imam now believes Mocha-Taiz road more important to Yemen than Taiz-Sanaa, we fully willing consider. For Yemen's best interests believe should proceed with plans for Taiz-Sanaa road and rearranging use Mocha port per Imam request even though more costly. This will automatically require "substantial improvement" Mocha-Taiz road as supply route. If Imam then insists on "all or nothing," inform him request naturally under full consideration and awaiting Department-ICA/W instructions.

Comment: We convinced without doubt that time for ICA Program opportunity rapidly "running out" and could terminate any hour, any day. Our choice seems clear: Either react with convincing proof to Imam that we prepared help substantially or be prepared for forced U.S. exodus followed by other free world interests.

Vital consideration in context situation is Imam wrath occasioned by OICA failure to date. Local opposition OICA continuing agitate mightily with inferences "all Americans in league do nothing" so as undermine regime and Crown Prince. Landslide in motion here against U.S. interests. Unquestionable fact is Imam infuriated with company and OICA now in disrepute it could negate only by immediate entry with geological survey teams and evidence of large U.S. company backing. If this not present case, strongly urge U.S.G. consider immediate support of OICA or preferably effort induce other well-established company or companies take over.

DL-2

STOLTZFUS

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Origin

SENT TO: Amlegation TAIZ 70

Info:

RPTD INFO: Amembassy CAIRO

Legtel 12

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286 h. 11

286 h. 05

286 h. 05

Dept and ICA have under study Imam's request that US construct

Mocha-Taiz-Sana'a road and hope instruct you shortly. We recognize urgency

X

and are doing all possible expedite reply. Same time hasty ill-advised action

which likely generate new and ~~new~~ unreasonable demands by Imam. must

be avoided.

Re Legtel 12, believe it still desirable you see Imam as soon as convenient although urgency for such meeting somewhat lessened now that tension caused by radio incident seems for the moment to have subsided.

In circumstances, suggest request for meeting be kept on record but not pressed actively at this time. If early meeting should take place and Imam's road demand arises, no objection your using argumentation suggested by Legtel but avoid any reference to QTE substantial improvement UNQTE of Mocha-Taiz stretch pending decision hereon over-all project. Also

suggest you take appropriate opportunity recall generous US assistance to Yemen in providing 28,000 tons PL-480 famine wheat relief last year and that further deliveries such wheat scheduled. While realizing Imam often conveniently forgets past assistance, Dept believes you might find

EM/R

Anal 62

Rev.

Dat

Drafted by:

NEA:NE:HFE/mts:njc 7/7/60

Clearences:

NE - Mr. Meyer

Telegraphic transmission and

classification approved by:

NEA - G. Lewis Jones

cah/s/S-CR

JUL 7 1960 PM

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Authority WND 949527

By *LL* NARA Date 11/07/04

0512

Page 2 of telegram to TAXZ

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it useful emphasize PL-480 wheat assistance to Yemen in discussing US aid with Imam and other Yemenis.

USG not rpt not able give direct support OICA. Dept taking steps to indicate to Smith Imam's present unhappiness with OICA in hope he may be able find way assuage Imam's displeasure. FYI. We not sanguine these efforts likely be successful since present indications are that Smith is encountering difficulty obtaining adequate backing. END FYI. We will also continue efforts induce other American companies consider entering Yemen but handicapped by fact that Yemen does not at present offer attractive commercial possibilities.

DILLON
ACTING
[Signature]

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Authority NND 949527
By *[Signature]* NARA Date 11/07/04

INCOMING AIRGRAM

Department of State

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33

Action

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B 0 0 8 7 2
PAGE 1 OF 1 PAGES

Info

FROM: AMEMBASSY ROMA

Date Sent: 8 JULY 1960
Rec'd:

SS

TO: SECSTATE WASHDC

JUL 14 1 23 PM '60
RECORDED AND INDEXED

INR

EUR

NO: 0-15

UMSC

last 14

UIGC

SPD INFO: Taiz 0-1, Cairo 0-1 last 17

ICA

REPs: Deptel 14, Spd Taiz 3, Cairo 23.

DCLC

RMR

FON STATE AND ICA.

Embassy officers discussed subject referred at FonOffice with Meesa and Sera. GOI has stopped action on previous plan for grant of line by U.S. Government for Taiz water supply project.

While GOI is now studying possibilities GOI financing Meesa and Sera not repeat not optimistic successful outcome this study.

786H.5-MSP/7-860

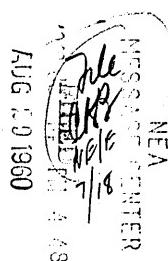
CAA

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ZELLERREICH

(W)

Econ/CJ Little/b
7/8/60



Vincent H. Barnett, Jr.

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By *[Signature]* NARA Date 11-07-04

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Department of State ^{HC}

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Control: 6152

Rec'd: July 10, 1960
4:59 P.M.

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786H-5-MSP/7-660

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RMR

FROM: Taiz

TO: Secretary of State

NO: 17, July 9, 8 A.M.

NIACT

SENT DEPARTMENT 17; REPEATED INFORMATION CAIRO 10.

JOINT LEGATION-ICA MESSAGE.

Charge and ICA representative informed July 7 by Abu Tali, Taiz Foreign Office, (1) Imam within last few days has instructed Foreign Office advise "Americans proceed with construction Mocha-Taiz road or no need ICA remain Yemen," and (2) Imam July 6 ordered withdrawal from ICA and OICA and assignment to GOY posts of four ICA locals and OICA Yemenite engineer. In addition Rahida customs, per Imam's direct orders, searching thoroughly incoming official and personal effects excluding pouches in Legation-ICA vehicles.

According Abu Tali, he endeavored remonstrate with Imam re (1) above, pointing out Americans proceeding diligently with arrangements and considerations accordance Imam wishes, including plans use Mocha port, and that Imam order easily misunderstood as unfriendly. Imam reported to have replied "swear by God desire good relations with U.S. but they must respect us," presumably meaning "must respect wishes of King" re Mocha-Taiz road construction.

Abu Tali has instructed one ICA local and OICA engineer they must proceed Hodeida. Plans passing notice gradually to other three ICA locals named. (ICA/Yemen has four other local clerks and three drivers not mentioned.)

Abu Tali baffled and depressed by developments, inclined to blame on commies and local commie sympathizers. He vacillated

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Authority NND 949527
By LH NARA Date 11.07.04

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-2- 17, July 9, 8 A.M. from Taiz.

between opinions Imam either has already decided ICA must go or bluffing on premise US willing pay almost any price counteract Sino-Soviets. Toward end of conversation seemed lean to latter view with thought Imam really knows his hold on country so tenuous he cannot afford see ICA go with resulting public wrath. On other hand, referred to Imam as requiring handling "like baby" who could be so capricious as even to turn back road equipment ships at Mocha.

Comment: With Imam still standing pat in his request for Mocha-Taiz road, with US road equipment and wheat on high seas bound for Yemen, with USG decision re Imam's request possibly some time away, and with Imam unwilling see Charge and now apparently prepared use severe pressure tactics on ICA to obtain his wishes, we convinced show-down with Imam over ICA Yemen program is at hand. Convinced there was not moment to lose, Charge and ICA representative collaborated on message to Imam stressing that US is firm friend, conforming urgently to existing road and wheat agreements, that ships and engineers now enroute, and requesting necessary decisions re Yemeni counterpart, camp site and aerial photographs. Both Prince Abdul Rahman and Abu Tali to whom message delivered July 7 expressed satisfaction.

Since we know that Imam has CHICOM offer for inclusion Mocha-Taiz road construction and commies effectively and dangerously at work discrediting US with Imam, Imam's answer to messages should give clear indication his ultimate intentions re US aid program and US presence Yemen. If he still insists on Mocha-Taiz "or else" believe it vital to US interests do utmost meet demand. As it looks from here failure to do so will mean end our effective presence here, damage to Western strategic interests this area, handing ready-made propaganda package to Sino-Soviets and generally lowered US prestige throughout Arab world at least. In our opinion these are blows US can ill afford at this time. Basic also is factor that Imam and vast majority populace realize US represents greatest hope for stability and progress.

Even if Imam accepts message we still entirely convinced we should urgently endeavor provide for Mocha-Taiz road construction. Under best of conditions we foresee magnitudinous program operating problems and vexing requests of all sorts

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By *LL* NARA Date 11-07-04

SECRET

-3- 17, July 9, 8 A.M. from Taiz.

stimulated by commies and anti-Western Yemen elements. We persuaded beyond doubt unexpected US "dividend" in form Mocha-Taiz road would generate incalculable goodwill with Imam and GOY. This could well spell difference between mere survival and increasingly strong US position of influence all levels in Yemen.

In any event believe time has also come take offensive with Imam with firm representations US ready and willing help Yemen in accordance true friendship and meet Imam wishes to fullest extent possible, but better understanding and cooperation essential.

DL-2

STOLTZFUS.

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0517
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Authority NWD 949527
By ~~PL~~ NARA Date 11-07-01

OUTGOING TELEGRAM Department of State

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100 JUL 13 PM 2000
06087
7-960

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Origin

SENT TO: Amlegation TAIZ

19

Info:

RPTD INFO: Amembassy CAIRO
Amconsul ADEN

143

8

Taiz G-152; Legtel 17.

Inasmuch as searching of incoming official and personal effects of US diplomatic personnel assigned to Yemen not rpt not in accord normal international courtesy and reciprocal treatment accorded Yemen by US, Dept mentioning this matter to Zabarah noting that USG accords him inspection-free customs privilege on all incoming official and personal shipments. FYI. USG does inspect shipments of Soviet bloc countries. END FYI.

Although you may wish discuss subject in similar vein with Abu Talib whenever instance Yemeni inspection USG shipment comes to your attention, you should instruct Legation drivers to avoid to extent possible creating incidents at Rahida in connection with any such inspection which will only aggravate problem. However, no rpt no sealed diplomatic pouches should be allowed be opened and if any sealed pouches are in fact forcibly opened by Rahida customs you should protest action vigorously to Abu Talib as violation international courtesy. Keep Dept advised re developments on above.



Drafted by: NEA:NE:HREILts:nMc:nkw 7/12/60

Cleareances:

L/NEA - Mr. Marnighan
NE - Mr. Meyer (dms) *PA*

Telegraphic transmission and classification approved by:

NEA - Parker T. Hart

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By *RL* NARA Date 11/07/04

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Department of State

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53

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Control: 10143

Action NEA
Info FROM: Taiz
SS TO: Secretary of State
G
S P NO: 28, July 14, 4 p.m.
C
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H
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UCEA
UMSC
UIGCA
ICA
DCL
RMR

Rec'd: July 15, 1960
7:30 p.m.

SENT DEPARTMENT 28 REPEATED INFORMATION CAIRO 12, ADEN 12, LONDON 2.

Reference DEPTEL 26

JOINT LEG-ICA MESSAGE

Imam approves within instructions to facilitate travel BPR engineers and necessary arrangements at Mocha. Also instructed GOY officials proceed promptly discuss all other necessary project implementation requirements with ICA.

Expect sign PROAG amendment number 2 with Abutalib July 17. Also have agreed with Abutalib to divulge signing June 30 of amendment number 1 for \$324,000.

STOLTZFUS

HB-6

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DATE 7-17-60

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Authority WND 949527
By *LL* NARA Date 11/07/04

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SENT TO: AmLegation, TAIZ 25

Info:

RPTD INFO: AmEmbassy, CAIRO (via pouch) ✓

89303
7005-
X Q 411-0001
9 865-730
486-840 12
486 M. 2612

In connection with future PROAG negotiations flowing from authorization Deptel 14 you should have in mind Department's CA-234 re applicability Section 2(f) (Hays-Douglas Amendment) of Mutual Security Act, which was pouched last week.

786H.5-MSP/7-1860

HERTER

CLASSIFIED FILE
LWS



Herter
Armin

Drafted by:
NEA:NE:HFEilts.ccf 7/18/60

Telegraphic transmission and
classification approved by:

NE - Armin H. Meyer

Clearances:

U/MSC - Mr. LaRue *ML*
NE/E - Mr. Williams *rw*
ICA - Mr. Wright (in substance) *Y*

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By *LL* NARA Date 11.17.04

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Control: 14809

Rec'd: July 21, 1960

11:37 a.m.

This document must be Returned
to the RM/R Central Files

FROM: Taiz

TO: Secretary of State

44
NO: 34, July 20, 9 a.m.

44
SENT DEPARTMENT 34, REPEATED INFORMATION CAIRO 24

JOINT LEGATION-ICA MESSAGE

No adequate opportunity recently further explore program desires and possibilities with Foreign Office. On plus side, however, amended road project together with imminent action is, as anticipated, producing evidence revived public interest in US activity in country and providing opportunity for new and expanded US-Yemeni relations.

In private conversation July 18 with ICA representative, Abdul Qader, Governor Hodeida, Minister Public Works and Chief GOY representative for road project, volunteered assurance "of personal knowledge" that Imam fully recognizes need and desirability US presence Yemen and hopes for effective US aid program. However, Abdul Qader stressed financial destitution GOY and urged US program initiative including particularly speedy implementation. Prefaced remarks with bitter comments re "serious damage to American prestige" by failure OICA produce to date after "promising soon" to gain concessions.

In cynical exposition to Charge July 18 important source close to Imam said "important and greatly encouraging point to me and those who think like me is US has (with new road agreement) shown proof of desire be effective influence in Yemen. US should realistically not expect new golden era US-Yemeni relations to result from expanded road project. Keep in mind Imam's primary concern is perpetuation regime."

In these circumstances, combined with solid indications of stepped-up Sino-Russian activity and aid offers, we believe programming / reflected

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a 1/2/61*

POLAROID FILE

0521

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Authority NND 949527
By *RM/R* NARA Date 11-07-01

CONFIDENTIAL

-2-34, July 20, 9 a.m. from Taiz

reflected reference telegram essential minimum to cope with expectations and needs and to capitalize on revived US influence opportunity. We also reasonably confident program elements reference telegram in accordance Imam desires however variable. Obvious experience to date is that even key Yemeni officials forecast Imam wishes at their peril.

Project element breakdowns reference telegram conform to ICA/Yemen calculations.

Re Taiz water supply project, will need at least periodic TDY services qualified technician for project and contract supervision. Can arrangement be made for regional water supply technician now stationed Beirut to provide such services?

Basic program consideration is our conviction US presence and aid activity required in Sanaa area. We anticipate that coffee project headquarters will be located Sanaa but this not sufficient counter increasingly effective Communist exploitation this new area. Intend continue quietly explore prospects effective aid activity in Sanaa such as previously proposed vocational education project, Sanaa water supply project, et cetera. Reference: ICATO 9.

STOLTZFUS

HD/6

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0522

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Authority NWD 949527
By *[initials]* NARA Date 11-07-2014

TELEGRAM

Department of State

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37

CORRECTION

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Action

8/8/60 WW

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NEA
Info

FROM: Taiz
TO: Secretary of State

Control: 14809
Rec'd: July 21, 1960
11:37 a.m.

SS

NO: 44 July 20, 9 a.m.

G

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C

The serial number of this message received as 34 should be
corrected to read 44.

L

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EUR The first pragraph now reads:

E

UCEA

SENT DEPARTMENT 44 REPEATED INFORMATION CAIRO 24.

UMSC

ICA

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RMR

FW 786H. 5-MSP/7-2060

[Handwritten signatures]

[Circular stamp]
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HPC
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By *[Signature]* NARA Date 11/07/2014

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46

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Control: 17002
Rec'd: July 24, 1960
1:39 p.m.

~~ALL INFORMATION CONTAINED~~
~~HEREIN IS UNCLASSIFIED~~
~~DATE 11-07-04 BY SPK~~

786H. 5-MSP/7-2360

CAA

FROM: Taiz

TO: Secretary of State

NO: 35, July 23, noon

SENT DEPARTMENT 35, REPEATED INFORMATION CAIRO 25.

DEPTEL 21.

Abu Talib continues insist new page US Note 23 should be undertaken only with Crown Prince who now Cairo attend IPG revolution day celebrations. Upon his return which expected within several days Abu Talib and Charge will explain problem in cable to Crown Prince and request authority for new page. We anticipate no difficulty.

STOLTZFUS

APM-9



LEGAL ADVISER

JUL 25 1960

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Authority NWD 949527
By SPK NARA Date 11-07-04

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NEA

Info FROM: Taiz
ICA TO: Secretary of State
SCA
RMR NO: 39, July 25, 3 p.m.

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Control: 18670

Rec'd: July 27, 1960
9:25 a.m.

APR
7/27/60
NEA
INTER

SENT DEPARTMENT 39; REPEATED INFORMATION CAIRO 28, ADEN 19

DEPARTMENT PASS ASMARA 4 FOR INFO

Reference: ICATO 25

Legation vigorously protests action reflected REFTEL in sending BPR engineer into Yemen without visas. REFTEL, received morning of plane arrival Taiz, first inkling to Legation engineers had no visas.

Abu Talib of Foreign office, on own responsibility and contrary general orders from Imam, authorized issuance visas this time. Practice obviously unwelcome however and does nothing improve our relations with Imam.

In order assist in expediting visas legation requires earliest notification of names and travel plans all personnel assigned Yemen and where intend apply for visas. Legation much prefers following up all visa requests with Foreign office whether necessary or not than learning for first time someone waiting long time for visa or already on Yemen doorstep.

STOLTZENFUS

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7/27/60
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By NARA Date 11/17/04

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1960 JUL 28 PM 7:313

15165X

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Origin

SENT TO: Amlegation TAIZ

31

Info:

RPTD INFO: Amconsul ADEN
Amconsul ASMARA
Amembassy CAIRO

17
24
32/
7-2560

JOINT STATE-ICA

Legtel 39

786H.5-MSP
X R 886H.181

Regret any embarrassment inadvertently caused by sending BPR engineers to Yemen without visas. Action represented desire be responsive to GOY's constantly reiterated theme need for urgency in getting program underway. Existing visa issuance arrangements quite unsatisfactory to meet purpose and Legation should take steps discuss with Abu Talib importance correcting situation soonest in interests furthering GOY's objective in this matter. We consider it important that BPR engineers be in Yemen by time road building equipment due arrive mid-August.

View reftel, ICA sending instructions to BPR engineers listed ICATO 31 not rpt not proceed Taiz without visas. They being told wait in Cairo obtain necessary visas there along with ICA personnel listed ICATO message. Legation

EM/R	should urge Abu Talib expedite authorization to Yemen Mission Cairo issue visas. Will endeavor give as much advance notice as possible re future personnel travel.
Rev	
Out	We have given Zabarah staffing pattern for planned ICA-BPR mission in Yemen (names listed against positions where recruitment has already taken place).

Drafted by:

NEA:NE:HFE11as:njc 7/28/60

Clearences:

ICA - Mr. Wright CW/ym

Telegraphic transmission and classification approved by:
NE - Armin H. Meyer

EPA 510-CR
20-101
JUL 28 1960 P.M.

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0526

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By NARA Date 11-07-2014

Page 2 of telegram to TAIZ

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[place) and have asked him seek obtain GOY permission issue visas here against staffing positions. You should discuss this proposal with Abu Talib in hope this may help resolve problem.

Hester

Ann
HERTER

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Authority NWD 949527
By LL NARA Date 11-07-04

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Department of State

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JUL 25 6 21 PM '60

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786L.5-489P/4-3560

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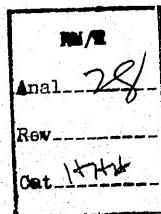
NO. Circular CG-60

SENT TO: AmEmbassy AMMAN BAGHDAD JIDDA
BEIRUT CAIRO AmConsul DAMASCUS

RPTD INFO: AmLegation TAIZ
AmConsulate ADEN

Re sometimes mooted press comment that Yemen has
abrogated economic aid agreement with US, if asked you
should state categorically that US-GOY Aid Agreement
still in effect and that US aid program in Yemen is
actively underway.

Dst.
Desired
(Offices
Only)



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Drafted by:
NEA : NE : HERTER : tah 7/25/60

Airgram transmission and
classification approved by:

NEA - Armin H. Meyer

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JUL 25 1960 P.M.

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Authority NWD 949527
By LL NARA Date 11/07/2014

**OUTGOING
AIRGRAM**

786 h. 5-1987/7-2560
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Department of State

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Origin

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Index

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Classification

NO. Circular CG-60
FROM: Secretary of State

Jul 25 6 21 PM '60

TO: AmEmbassy AMMAN BAGHDAD JIDDA
BEIRUT CAIRO AmConsul DAMASCUS
RPTD INFO: AmLegation TAIZ
AmConsulate ADEN

Page 1 of 1 Pages

Re sometimes mooted press comment that Yemen has
abrogated economic aid agreement with US, if asked you
should state categorically that US--GOY Aid Agreement
still in effect and that US aid program in Yemen is
actively underway.

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NEA:NE:HGEilts:tah 7/25/60

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Authority NWD 949527
By RH NARA Date 11-07-2014

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RG: 059

TAB #: 35

ENTRY: CDF60-63

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Folder Title: 786H.5-MSP/8-360

Document Date: 03/08/60

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Letter

From: Stoltzfus

To: Hart

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By ~~LL~~ NARA Date 11/07/01

INCOMING AIRGRAM *Department of State*

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B 0 3 1 2 1
PAGE 1 OF 1 PAGES

Date Sent: August 24, 1960
Rec'd:

AUG 29 5 00 PM '60

Info FROM: Allegation TAIZ
TO: Secretary of State
SS NO: G-19
NEA E RPTD INFO: Cairo G-19
UMSC UIGC Legtel 35; rptd Cairo 25
ICA P
INR RMR In view prolonged absence Abu Talib in Hodeida Charge gave substance
Department's G-34 of June 9 including text omission in Note 23 to Prince
Abdul Rahman who promised explain matter to Crown Prince in Sana'a this
week and request his reaction to early replacement first page of note.
(From Asst. Secy. and with thanks in italics)

STOLTZFUS

786H.5-MSP/8-2460

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SEP 3 1960



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required at this
date by 1/17/60*
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PAGE 2 OF 5 2 GRS

Date Sent: September 20, 1960
Rec'd: 4:45 P.M.

SEP 22 1 32 PM '60

34
Action
NEA

Info EUR
E UMS C
ICA P RPTD INFO:
INR Amleg TAIZ G-7,
CIA Amcon ADEN S-17
NSA
OSD
ARMY
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AIR
RMR

Embassy understands exchange views with UK on Yemen starting shortly in Washington. Similar exchange views and information here where both Foreign Office and Colonial Office views available might also be helpful. If Department agrees, Embassy would appreciate receiving key reports our current estimate situation in Yemen, and as much information progress US aid program Yemen as can be given UK.

BARBOUR

DEC 7 5 12 PM '60
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Clearance: ICA/OT - Miss Belcher

David D. Newsom

POL/N, DUNNISON/AJ
9/19/60

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Authority NWD 949527
By NARA Date 11/17/04

53
INCOMING TELEGRAM

H
Department of State

Taiz
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Control 4230

Rec'd: October 8, 1960
1:13 p.m.

Info FROM: Taiz

SS TO: Secretary of State
G SP NO: 120, October 6, 3 p.m.

L H SB SENT DEPARTMENT 120, LONDON 3, REPEATED INFORMATION CAIRO 63,
EUR ADEN 56.

IO E FROM HODEIDA

UMSC Learning that Imam had requested see Wright (in Hodeida
UIGC past week for discussions with Minister Public Works)
ICA regarding program matters I proceeded Hodeida October 4
INR and we were called to audience morning October 5. Imam
RMR cordial and in high good humor. While expressing regret
at past US delays and requesting program be speeded he
appeared generally pleased with program status and plans.
Wright has clearly made excellent impression on Yemenis.
Imam did not raise a question and seemed favorably inclined
accept aerial survey of road. He said internal transpor-
tation of wheat recently delivered serious problem; unless
solved with US assistance wheat would not benefit people
now in need. Details program discussion will be reported
by Wright.

Imam again requested two American doctors. Will report
request in detail later. Regarding current UNGA session
Imam said "situation apparently chaotic. It is fault of
Khrushchev".

At close of audience I took opportunity in private aside
to express regret if, as I heard, His Majesty had found
occasion be annoyed with me in recent past and assured
him I had not ceased working under direction USG for con-
tinued betterment US-Yemeni relations. Imam gripped me
warmly and said "past forgotten". Appears Mission's
relations with Imam now much improved.

(3)

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By *LL* NARA Date 11-07-04

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-2- 120, October 6, 3 p.m. from Taiz

Am remaining Hodeida at Imam's request show film after
which hope proceed Sanaa for call on Crown Prince.

STOLTZFUS

TR/1

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FROM: Amlegation TAIZ

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PAGE 1 OF 1 PAGES

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Date Sent: November 2, 1960
Rec'd:

CONTROL: B-00713

NOV 7 2 58 PM '60

NEA TO: Secretary of State
E
UCEA NO: G-53
UMSC RPTD INFO: Cairo G-54, Aden G-51
UIGC REF: G-13 rptd Cairo G-65, Aden G-17 from Department
INR JOINT LEGATION-ICA MESSAGE

RMR

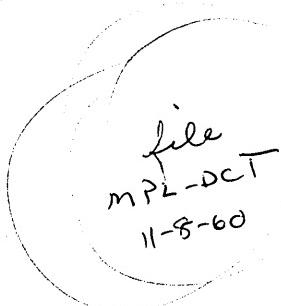
In discussions with GOY officials and others, using simple second grade language, it has been made quite clear that the US Program to Yemen is composed of four agreed upon projects: road, Taiz water, small irrigation development and coffee and the U. S. program will not be expanded nor will any other project activity be discussed at this time. Regarding the Mocha port, the GOY officials have been told that such an activity is not economically sound and cannot be included in the program.

STOLTZFUS

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By *[Signature]* NARA Date 11/07/04

Page 2 of telegram to AmEmbassy, ROME RPTD INFO: CAIRO, TAIZ, ADEN

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participation, GOI giving some thought to private Yemen company of which Imam would be member.

Subsequent these meetings Parsons report has been completed. Report indicates feasibility 200 metric ton per day plant subject positive determination on limestone, water and clay availability and suitability. Lucioli, therefore, has been advised that in our view nothing in Parsons report militates against GOI development of specific proposal.

View urgency which Italian counselor attached to finalizing this project (hopefully within two months) Embassy requested inform GOI we agree in principle to loan of 104(g) funds for Yemen cement plant and we ready examine promptly any detailed GOI proposal.

Walter

Dilton Acting
JM

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Authority NWD 949527
By *RH* NARA Date 11-07-04

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PAGE 1 OF 1 PAGES

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RMR

FROM: Embassy ROME

TO: Secretary of State

NO: 0-352

REPD INFO: Allegation TAEZ 0-3

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Date Sent: November 10, 1960

Rec'd:

Nov 11 10 13 PM '60

Aid to Yemen

During meeting November 8 with MOGCA of Foreign Office and ACCARDI of CIR on another subject, Embassy officers were asked for current information regarding the proposed water supply project for Seima and the proposed cement plant in Yemen.

According to information received from the Italian Embassy in Washington, ICA has reportedly decided to finance the water supply project for Seima with US dollars on a grant aid basis. The Italian officials were anxious to learn whether this was in fact correct and whether they insisted that this project would be undertaken by an American and not by an Italian firm.

Regarding the cement plant project, the Italian Embassy in Washington has reported that study of the project is proceeding in Washington and that information is needed on the terms under which the DIA could lend the necessary funds to Yemen to finance this project. The Foreign Office and CIR are studying this problem with the Ministry of the Treasury and will report to the Embassy when the discussions with the Treasury have been concluded.

It would be helpful to the Embassy if the Department and DIA could keep the Embassy informed regarding the current status of these two projects.

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Authority NND 949527
By LL NARA Date 11-07-04

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				50 DESP. NO.	
				November 16, 1960 DATE	
				4 CERT/EURS TO	
				4 MSC-3	
				CIA-10 Com. 10 Aug 8 Taz 3 TRB-2	
				SUBJECT: Charge's Visit to Hodeida November 7 to 11. INT-7 Sat. 6	

On November 7 I proceeded to Hodeida with ICA Representative Charles Wright on the theory that the Imam might wish to see us prior to Wright's return on November 9 to Washington. As it turned out we did not see the Imam but, with Deputy ICA Representative Willard Angel and Mr. Roland Gardenhire, pest control expert from the American Embassy in Beirut, we met for several hours the same evening with the Yemeni Minister of Public Works, Sayyid Yahya Abd al-Qadir. Wright outlined for Sayyid Yahya the present status of the US aid program in Yemen and Gardenhire reported on his nine-day observation of Yemeni cotton growing in the Tihama. (Among his findings: 20 varieties of cotton pests). Gardenhire promised Sayyid Yahya an early report of his observations and his recommendations for better cotton growing methods by the Yemenis. Much of our time during the meeting was taken up fending off Sayyid Yahya's repeated request for free American cotton seed.

Wright and Gardenhire departed Yemen by air on November 9 and Angel returned to Taiz on the same day. I remained in Hodeida until November 11. The following additional information came to my attention during this visit:

Soviet Agricultural Equipment in the Tihama

Gardenhire stated he observed on the Crown Prince's farm at al-Kadan in the Wadi Sirdud 14 Soviet wheel tractors (several very large), four crawler tractors and two tractor-drawn graders with about 12 inch blades. Some of this equipment was obviously new, most appeared never to have been used, and none appeared to be more than two or three years old. The tires were flat and sand was piling up over the wheels of the equipment which was unprotected from the elements.

Labor Strike at Hodeida Port

According to unofficial sources in Hodeida a number of the Yemeni workers at the port now under construction by the Russians recently staged a strike. The workers' complaint was said to have been the non-payment of their wages

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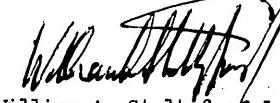
Page 2 of 2
Encl. No. _____
Desp. No. 50
From TAIZ

their wages by the Yemeni Government for 12 days. Some of the workers were reported to have stood on the trucks which normally transport the workers to the job and to have beaten off any laborer attempting to board them. According to the sources investigation revealed that the usual check to cover the salary payments had been given by the Russian port authorities to the Saudi Bank in Hodeida but the money had not been passed on to the workers by the Minister of Public Works, Sayyid Yahya, whose countersignature is required on such checks. Sayyid Yahya was accused by these sources as having deliberately attempted to keep some of the money for himself "but", they added bitterly, "the Imam likes the Minister because he is tough on the people. What is tough about depriving defenseless workers of their livelihood?" The workers reportedly stayed away from their jobs for three days before being returned to work by royal order and they were finally paid the arrears.

From all I could gather Sayyid Yahya is unpopular in Hodeida, is considered stingy and corrupt, and is compared most unfavorably by many with the late Muhammad Ahmad Pasha, his predecessor as Governor of Hodeida province.

Anti-Imam Sentiments

Anti-Imam sentiment is now, I am convinced, almost universal among Yemenis of less than middle age within as well as outside the government. Among the upper class sayyids this feeling often takes the form of an apologia for the Imam's behavior while among lesser lights criticism against the Imam is clear and outspoken. My roommate for two nights at the Government Guest House in Hodeida was Hussein Makki, newly appointed head of the "Ministry of Economics" in Sana'a in place of Abd al-Rawf who was recently killed with Qadhi Muhammad al-Amri in a plane crash. Makki, who has a doctorate in economics from an Italian university, is intelligent, well-informed and well-connected in Sana'a. His sardonic comments on the Imam and his government were typical of many heard throughout Yemen nowadays: "I am trying to help develop an economic development program for Yemen but of course it is useless at present to do anything but go through the motions. The Imam and his advisers know how to pat you on the back, encourage you to write reports and then pigeon-hole them for ever. I have with me some recommendations for customs reforms. You know what will be done with them -- nothing. We play games now and wait for a better day."



William A. Stoltzfus, Jr.

cc: Aden, Cairo

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Authority NND 949527
By *LL* NARA Date 11-17-01

OUTGOING TELEGRAM Department of State

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Origin SENT TO: Amlegation TAIZ PRIORITY 133
 Info: Amembassy CAIRO PRIORITY 1305

Joint State-ICA

For Ambassador Reinhardt

Stoltzfus and Workinger will brief you re road project. Following
 is status various other Yemen aid projects under consideration here:

1. Trucks for wheat distribution: ICA still actively endeavoring
 work out purchase 50 trucks in Europe. However, ICA contracts office
 must first ascertain whether existing trucking contract with Yemeni
 trucking company can be canceled. Hopes resolve matter soonest. If
 contract cancellation not rpt not feasible, ICA in order permit purchase
 trucks with FY 61 program funds considering setting up separate transporta-
 tion ~~operation~~. Will instruct Workinger re details but no rpt no
 promises should as yet be made to GOY.

2. Taiz-water supply: We aware need for urgent action. We plan
 end drilling rig December 17, and three USGS engineers January 10 to de
 necessary preliminary topo survey and map of Taiz. Thereafter engineering
 contract will be developed as basis for subsequent construction contract.

3. Cement plant: Parsons report issued and we have indicated to
 Italian Embassy USG willing give prompt consideration to any proposal

Drafted by: 12/6/60 Telegraphic transmission and
 NEA:NE:HFE:MS:ICA:CW:RJ:RJS classification approved by: NEA - Parker T. Hart

Clearances:
 NE/E - Mr. Williams ~~forwards~~ (draft) 3
 U/CEA - Mr. Coon (para 9) (draft) 3
 ICA - Mr. Nelson (para 1) (subs.) 3

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DEC 6 1960 PM

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 By RL NARA Date 11/07/01

Page 2 of telegram to TAIZ and CAIRO

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[] Italians may present involving use of 104(g) lira funds for this project.

Italian reply awaited.

4. ETA Irrigation engineer Stewart January 2; ETA Horticultural (coffee) advisor Reinbold March 1.

5. Bajil textile plant: View history project, Dept has discussed Imam's request informally with French Embassy and has requested French views and available data re plant before deciding how to handle Abu Talib's request. We would like see French reactivate their interest in plant consistent with our desire broaden Western presence in Yemen. We shall consider matter further once French reply at hand. However, since some doubts exist re Bajil plant, suggest Ambassador be noncommittal if matter raised with him.

6. Minting Yemeni riyals: USG prepared mint Ahmadiyya riyals for use in connection US aid program and has proposed procedure for this purpose in ICATO 145 to Taiz.

7. Doctors for Imam: USG approves in principle providing two doctors in response Imam's request but has encountered some difficulty in recruiting qualified doctors. If Imam raises subject, you should state US pleased to assist but stress we not yet able indicate just when qualified doctors may be recruited. Add we doing our best obtain doctors as soon as possible.

8. Marib excavation: Following Abu Talib's request to Carleton Coon, matter has been informally explored with Dr. Rainey, Director, University of Pennsylvania Museum, whose initial reaction tepid in view (a) current commitment qualified American personnel to other projects, and (b) possible conflict with University of Pittsburgh which backed earlier AFSM expedition. (see page 2) Rainey still checking on latter point.

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By RL NARA Date 11-07-04

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Department of State

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786H.5 MSP/2-1661

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NO.

SENT TO: Amlegation TAIZ G-33
RPTD INFO: Amembassy CAIRO G-180

JOINT STATE--ICA MESSAGE

Legation's G-82, TOICA 140

611.86 P-1-461

X R 886 P-2612

886 P-181

886 P-35

Dept and ICA have given careful study to proposal contained remsgs that USG build new airport at Hodaida for GOY. While recognizing merit in establishment of a US presence in Hodaida (and Sana'a) soon as possible, we are not persuaded that grant aid for Hodaida airport represents best way use limited program funds available for Yemen. For time being at least, we believe US efforts should be concentrated on rapid and effective implementation of those US aid projects already underway in Yemen. In this context, every effort is being made to recruit, process (including necessary security clearance) and send out expeditiously personnel required for Mokha-Taiz-Sana'a road project and to expedite Taiz water supply project.

Any new projects that US may wish to consider in Yemen will depend on availability of funds and on likely benefit of proposed project to a large segment of the Yemeni population. FYI. ICA/W is considering possibility of including Hodaida water supply project in FY 62 program, if funds become available. It is premature, however, disclose this to GOY or to Western diplomatic colleagues in Taiz. End FYI.

Foregoing observations should not be taken to preclude possible loan assistance for economically sound projects, although we believe it inadvisable at this time to encourage Yemenis along this line, even by suggestion.

Dept and ICA/W still have doubts re desirability attempting to rehabilitate Bajil textile plant (Depts G-26, Legation's G-81 and G-90). Since Mecom reportedly now has direct interest doing something about Bajil plant as oil concession fringe benefit (Legtel 242), Yemeni pressure for USG assistance may be eased. However, if Legation, USOM/Y and GOY still consider it desirable and have specific proposals for operating plant once rehabilitation is completed, we might consider sending an ICA technician to survey plant. Also pertinent in any such consideration is present status ChiCom offer re which we wish more information.

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S/S-CR

Classification

02/11/61
NEA/FNE:HFF/1fa/ICA:CAW/Flight:vn:mo

Airgram transmission and classification approved by:

NEA - Parker T. Hart

NE - Mr. Meyer
NE/E - Mr. Williams (draft)

ICA - Mr. Bennett (subs.)
ED - Mr. Keville (draft)

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Authority NND 949527
By RL NARA Date 11/07/2014

Page 2 of AIRGRAM No. To Amlegation TAIZ

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Re Minister Public Works interest in a bank for Yemen (TOICA 140), it is not clear to us just what type of US assistance he may have in mind. Suggest USOM Director sound him out further on this matter but without commitment.

We hope that you can take appropriate opportunity discreetly remind GOY that US ready mint some Ahmaddiya riyals in US in hope obtaining decision soon as possible (TOICA 140 and TOICA 230). FYIApart from fact minting such coins will enable us meet Yemen aid program riyal requirements on regular basis, minting of Ahmaddiya riyals in US would have obvious political impact potential. END FYI.

If cement plant project raised again, you should point out this matter is in hands Italians and that further inquiries, should be addressed to Italian charge. Dept's G-709 provides info re latest pertinent thinking. You should exercise caution, however, to avoid committing US to do cement plant if Italian interest wanes or should be withdrawn.

In matters such as cement plant involving third country aid projects for Yemen directly or indirectly supported by US, which by their very nature are likely to have political implications, we believe talks with interested third country representatives should normally be conducted jointly by Charge and ICA Director to insure that political as well as operational factors are fully weighed.

Re Yemeni interest in possible business contacts with American firms (TOICA 140), this would normally be handled through Department of Commerce. Suggest Legation's Economic Officer submit by despatch any details re such interest for appropriate Commerce action.

Rush.


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By RH NARA Date 11-07-2014

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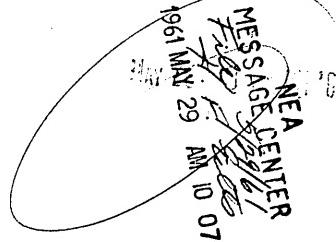
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PAGE 1 OF 1 PAGES

Info SS FROM: AmLegation, TAIZ
FE TO: Department of State
E BFAC NO: G-132
BIGC Rptd Info: AmEmbassy JIODA G-32
ICA P
USIA INR
CIA Legtel 417.
NSA COM
RMR

Date Sent: May 25, 1961
Rec'd:



At Meeting May 20 I thanked Crown Prince for approving Mission's plan to have BPR scrape entire Taiz-Sana'a road immediately. (See TOICA A-232 and ICATO 289). My reason for raising subject was effort learn why BDR had turned down request to scrape road about two weeks ago and then changed mind.

Crown Prince said he had originally been told Americans wished only scrape road and bring in road equipment to be handed over to GOY thus avoiding construction work. This proposal, he said, he could not accept since US had undertaken construct entire Mocha-Sana'a road, not simply scrape it. Finally, he said, BPR plan was properly explained as preparatory work only and "this, of course, I would have no reason to reject."

Crown Prince then recounted experience one time with Chicom who had requested use of certain land along Modeida-Sana'a route in connection their road project. Although amount of land requested had seemed excessive, he said, and much of it was farmland he had decided "it was in a good cause" and had approved land purchases totalling many thousands of riyals. Some months later Chicom returned and thanked Crown Prince for use of land which they said no longer required. Surprised and chagrined, Badr said he asked for explanation and was told land needed only as temporary access route; main road completed in this sector and therefore use for access road had ended. This "little misunderstanding," said Badr, cost project (and ultimately GOY) heavily since land could have been rented temporarily for fraction of purchase cost.

COMMENT: Foregoing examples are typical of the many pitfalls in dealing with GOY.

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Action

Control: 13127
Rec'd: June 18, 1961
12:49 P.M.

NEA

FROM: Taiz

Info

TO: Secretary of State

SS

NO: 469, June 18, 8 A.M.

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SENT DEPARTMENT 469; REPEATED INFORMATION JIDDA 27

JOINT LEGATION-ICA MESSAGE.

DEPTEL 327, repeated information Jidda 459.

Legation-ICA/Y gain impression from reference telegram that Department/ICA under impression US officials here supine and silent in face Yemeni criticisms of US aid effort in Yemen. While we have reported Yemen reactions to aid programs as well as other matters of interest to USG and in conversations with Yemenis have taken note of their desire for more rapid implementation of aid projects, we have never been apologetic re extent and content of US effort and have strongly emphasized sincere interest of USG in welfare and independence of Yemen. We have also repeatedly pointed out to Yemenis value to them of US assistance and measured for them progress made since first PL 480 wheat shipments to Yemen in 1959. We have sledge-hammered GOY for better cooperation and have scored some successes notably re visas for US personnel and GOY agreement drop its request US pay internal transportation costs of future PL 480 wheat distribution. We expect more such successes in future. Could be recognized that much of criticism from our Yemeni friends of lack of sufficient tangible results our aid program so far stems from genuine fear that majority Yemenis might become discouraged re West and succumb to blandishments of Bloc. They feel this development would be no more in their interest than in ours.

As we have attempted point out to Washington during past year,

/we

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0546
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Authority NWD 949527
By LL NARA Date 11-07-04

SECRET

-2- 469, June 18, 8 A.M. from Taiz

we do not advocate passive extension of present level of US aid to Yemen but have pressed for greater USG effort carry out projects already agreed upon and greater degree of flexibility and attention to timing as feasible and within current aid limits. Such recommendations have, of course, never been communicated to Yemenis.

Thanks to more effective US effort within last few months this mission believes there is now room for cautious optimism that US is expanding its foothold in Yemen and moving toward position of increasing influence on GOY and Yemeni people. Commie penetration in Yemen continues however and to limit it will require sustained powerful effort by US considering necessarily limited resources we have at hand.

DML

STOLTZFUS

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By RL NARA Date 11-07-2014

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Action
ICA-70

Info FROM: AmLegation, TAIZ
Rm/R.2 TO: Department of State
NEA.9 NO: A-11
S/S-25 INFO: AmEmbassy JIDDA A-11
D-2 REF: DepCirTel CG 1065 and 1066
S/P-1 AID
JOINT LEGATION-ICA MESSAGE
I-0-7
E-11
YEMEN, TRANSITION TO INTERNATIONAL DEVELOPMENT
B/160-3 I. Status of Development Plans and Host Government Planning:
B/FAC.12 1. Both politically and economically Yemen has only in recent years opened its doors to the modern world. The Sino-Soviet Bloc DLF-7 vigorously exploiting this new situation and U.S. aid activities in Yemen are designed to offer the country a continuing alternative to total dependence upon the Communist Bloc for assistance in its economic progress. While many changes have been initiated in several fields, effective development is a slow and painful process in its beginning phases. At present, Yemen simply does not qualify for, and cannot service or absorb, many of the more sophisticated types of assistance. The current U.S. program is therefore carried out under C-0-6 Supporting Assistance, and conditions probably will require a continuation of this form of assistance to Yemen at least for the next two USIA-15 or three years. The Country Team would also welcome the initiation of positive assistance programs from other Free World governments and private investors. To date, however, with the exception of the United TR-5 States Western governments represented in Yemen have limited their P-5 activities largely to the utilization of traditional diplomatic techniques and have not become involved in any type of technical or economic assistance.
CIA-15
OSD-20
Army M+1
Air-2
AER-20
Com-6
HEW-5
LAB-8
PC-13
NSA-4
NSC-1 Date
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By NARA Date 11/07/2024

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Director of the Public Works Office at Taiz, (b) Project No. 279-55-009 Community Water Supply Development (Taiz portion) also under al-Shami, (c) Project No. 279-69-004 Special Scholarships (Lebanon) with Sayyid Abd al-Rahman Abu Talib, the Vice Minister of Foreign Affairs in charge of Taiz office of the Foreign Ministry, (d) Project No. 279-12-006 Water Development and Conservation with Sayyid Yahya Abd al-Qadir, Viceroy of Hodeida and Minister of Public Works -- but that part of the project affecting the Wadi Marazan has been handled with Vice-Foreign Minister Abu Talib. Delays are sometimes encountered while particular questions are referred to one or another of these individuals, to H.R.H. Crown Prince Mohammed al-Badr, the Foreign Minister; or even to H.M. the Imam, Ahmad Ibn-Yahya Hamid al-Din.

4. The results and replies received through this process of referral do not always fit with our anticipations as far as consistency or reasonableness are concerned. For instance, the GOY flatly refused to permit any aerial survey or mapping of the country, but recently, the Minister of Public Works gave I.C./Y permission to fly a survey of at least one of the major river (wadi) basins, and al-Shami, the Public Works Director at Taiz, suggested that the Taiz-Sana'a road alignment (or a part of it) be surveyed by helicopter. Neither of these latter two items should be construed as a change in the basic GOY position, which is still a very sensitive issue. However, it is still possible that some specific additional requests for air survey will be either granted or initiated by the GOY.

5. Integral planning of the I.C./Y program in Yemen in direct cooperation with the GOY is limited in practice by the complex of local administrative relationships, as outlined above, and the fact that a degree of fluidity, or flexibility, is carefully maintained by the Imam. This situation is, perhaps, best understood in the light of the Imam's political position here. The Imam is an absolute monarch whose position is not secured by the direct and loyal support of any majority, or major power grouping, in the country. Rather, he maintains his position by the deliberate manipulation of individuals and various competing forces. Apparently, the Imam does not permit any person to become too strong or too well entrenched -- either removing him or weakening him by intriguing against him -- and, by the same token, the Imam retains final and continuing personal authority over the distribution of funds and junior personnel, which are subject to reallocation to meet immediate political needs. Finally, it must be remembered that Yemen is a poor country, and that total government revenues (including military expenses, and any amount exclusive of private accounts that the Imam might retain for personal use -- over and above income from his personal properties) is on the order of only \$15 - \$20 millions, annually. Even assuming competent management, which does not in fact exist, this would not permit any substantial investment in economic development, or afford much institutionalized planning.

II. Self-Help in Relation to Development, an Evaluation of Host Government Activities:

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1. The GOY cannot be characterized as a liberal, forward-looking regime in terms of economic development. However, the general level of the economy is not deteriorating, and many actions have been set in train which will probably revolutionize the country in time. Development activities carried on by the United States and other foreign governments or international agencies have all been initiated during the tenure of the present Imam. And, the complex system of water utilization which sustains the country has been generally well maintained (and in some areas improved, or extended) considering local circumstances.

2. As a result both of the over-all economic situation in Yemen and of the absence of any "administration" here (which is an integral function of the Imam's political "philosophy"), the chances of an organized and continuing self-help program being developed by the GOY cannot yet be counted upon. Furthermore, it should be noted that there is no immediate practicable alternative to the personal rule of the Imam that would necessarily result in a change more in keeping with the stated United States objectives for AID.

III. Long Term Commitments:

1. In view of the politico-economic situation in Yemen today, the Country Team does not recommend that the United States undertake long-term commitments to the country on the basis outlined in the AID documents. Nevertheless, in the field of Supporting Assistance (see Section IX, below) we consider that individual project commitments, extending over a multi-year period, are practical and desirable; one such is: Project No. 279-31-001 Road Construction and Training.

IV. Development Grants:

1. At the present time, Yemen does not qualify for development grants under the terms of the AID program.

V. Development Loans:

1. Not only in view of the general level of economic development in Yemen, but also in view of the paucity of fiscal and financial institutions in the country, it is unlikely that the GOY will be able to qualify for any really substantial loans from regular banking sources. However, certain loans, arranged on the basis of inter-governmental guarantees, may be feasible for enterprises such as an electric power plant, where the loan may be liquidated from initial earnings. Only within the past few weeks has the first modern banking institution in the country extended its operations to Taiz -- a branch operation of the Saudi National Commercial Bank which has had a branch at Hodeida, but has its corporate headquarters at Jidda, Saudi Arabia.

VI. Development Research:

1. Considering the over-all situation in Yemen, as reflected in Sections

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I through V., above, the Country Team does not consider it worthwhile to program any Development Research here as distinct from the planning and CERP reporting functions which are already being carried out. Depending on immediate policy considerations beyond the scope of this paper, it may be desirable to introduce a small and precisely defined program of Development Research about FY 1964, when the present phase of the U.S. program here is drawing to a close. If desirable at that time, such research would be more meaningful as a result of the direct experience and the collection of data (and, hopefully, statistics) which could be accumulated in the intervening period of time.

VII. Food For Peace:

1. The Country Team considers that the Food For Peace plan offers several highly promising channels by which the over-all AID program can be strengthened and more closely integrated to local needs at minimum expense to the United States. The Country Team has not yet finalized a detailed proposal for this program, nor have final clearances with the GOY been completed. However, we anticipate that the following are among the uses to which the Food For Peace program may be put in Yemen:

(a) To establish a Title I, or an extended Title II program, utilizing additional Food For Peace or other commodities. This program may be used to divert a significant portion of local trade from Soviet Bloc channels, to extend the program in lieu of further Supporting Assistance or to pay a portion of local program support costs, perhaps including a part payment of local wages.

(b) To develop a reserve supply of food grains locally to counter the effect of, what appear to be, cyclical annual shortages; and, secondly, for the possible use of some supplies from this reserve on a selected basis to counter inflationary pressures ordinarily attendant to economic development activities (noting especially that Yemen has no fiscal machinery to mobilize against inflation).

(c) To supplement our present program, if feasible, to extend the periphery of project activities, and support certain limited parallel objectives; e.g.: (1) to grant foodstuffs, or other commodities (blankets, etc.) to persons to compensate for partial or total loss of crop (or income) in any one year, from project activities -- as replacing crops from fields overrun by road building, etc.; and (2) to provide whatever commodities we may make available to local hospitals and schools (especially secondary boarding schools) which will help to improve diet or facilities and services.

2. These proposed activities meet the following Food For Peace aims outlined in the AID document:

to provide a reserve of food in the receiving countries, thus insuring against natural catastrophies;

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- to provide relief for the sick and aged;
to serve the political purposes of foreign aid in special cases.

We expect to explore the full range of PL 480, giving special attention to Title II, Section 202, and grants available under Supporting Assistance, in the formulation of a detailed Food For Peace proposal for Yemen. While the Country Team anticipates that major elements of our proposal will be incorporated on an ad hoc basis into the program as soon as possible, we intend to incorporate this aspect as a fully programmed proposal for FY 1963.

3. It should be noted that Yemen has, at present, a fairly static economy. The monetary system is at best rudimentary and national fiscal institutions non-existent. The Country does not normally (and, probably, could not afford to) import foodstuffs for mass consumption. In the event of natural catastrophe, it must either starve or rely on grants from one source or the other. Thus United States assistance in this field does not disturb local markets or displace other imports.

VIII. Private Investment:

1. The Country Team is hopeful that more Western, particularly U.S., private investment can be attracted to Yemen. However, in terms of capital investment, the venture risk may be great. And, in view of prevailing economic and sociological-hygienic conditions, investing corporations will have to be extraordinarily "self-contained" to cope with the lack of supporting institutions.

At present, the Mecom Oil Company is conducting operations to search for and develop petroleum reserves here, and their actions are commendable. A U.S. banking institution is also surveying the possibility of doing a full range of banking business here. The Country Team considers that foreign trade, finance, communications, transport and light industry offer promising fields for private investment in Yemen which might be encouraged through the AID program.

IX. Supporting Assistance:

1. The AID program for Yemen in FY 1962 is funded from Supporting Assistance. This is true for two major reasons:

a. First, (because it is reflected throughout the above paper) because Yemen cannot qualify, nor adequately absorb or service, other forms of AID support, except as noted; and

b. Second, because to withdraw United States assistance programs at this juncture in the evolution of the economy, and considering the current economic and political situation, would substantially increase the probability of Sino-Soviet Bloc takeover of the country within a three to eight year period.

2. The Country Team does nevertheless by no means assume that these points

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justify Supporting Assistance as a blindly continuing thing. We intend to utilize, wherever possible, such tools as PL 480, Title II, Section 202 assistance as levers to move the developing economy towards a position in which the more regular forms of development assistance will be both practicable and efficacious. We also expect that all encouragement possible will be given to private investment and to other Western or International Organizations to enter a program here which will be mutually beneficial.

3. The FY 1962 program is as follows:

Figures are Thousand Dollars

<u>Project Activity</u>	<u>Congressional Presentation</u>	<u>ICA/Y (anticipated)</u>
Conservation	200	500
Coffee	25	25
Road Construction & Training	3530	3222
Community Water (Taiz (Other City	475 250	510
Vocational Education	-	-
Scholarships	90	90
Other Project	-	-
Technical Support	430	653
	5000	5000
Food For Peace	?	?

The Country Team believes that limiting the FY 1962 program to \$5 million will prevent a maximum rate of implementation consistent with U.S. objectives. It may constrict the Road and Conservation projects and certainly will prevent very desirable survey and design work in a city other than Taiz, under the Community Water project. A program of \$5.5 million, we consider, would be adequate.

Stoltzfus

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LEUR-15 INFO: AmEmbassy JIDDA A-23

OSSD-20 CM-6 MAMZ 10-1

CIA-15 TR-3 MAMZ 10-1

USAID-15 BIPAC-5 AUR 7

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 PAGE 1 OF 1 PAGES
 6-13-61

Date Sent: August 13, 1961
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In conversation with Chargé August 7, Deputy Foreign Minister ABU TALIB stated Imam AHMAD greatly desires Dr. John L. HUMMEL return to Yemen after his home leave. Imam, according Abu Talib, greatly impressed with Dr. Hummel's personality as well as technical ability and effectiveness in getting work done. GOY, Abu Talib continued, hopes ICA, with Dr. Hummel's assistance, will proceed with municipal water projects in other cities, such as Sana'a, upon completion Taiz system.

COMMENT: While Sana'a mentioned only as example, possibility exists GOY may wish give Sana'a priority over Hodeida for second water project. In view critical importance Sana'a from political point of view, believe we should give serious consideration to such request if made.

PAB
Stookey

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FROM: Taiz

TO: Secretary of State

NO: 162, October 14, 8 a.m.

JOINT LEGATION/ICA MESSAGE.

Deputy Foreign Minister Abu Talib in conversation with ICA representative recommended making sound film covering ICA/Y projects.

We heartily endorse idea and request approval soonest including recommendations re its implementation.

STOOKEY

DMJ/14

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ACTION DEPARTMENT 180, INFORMATION JIDDA 55

Country Team Message

Imam has frozen all inward movements through Port of Mocha. Customs receipts there have reportedly dropped sharply, apparently due in part abuse by certain Yemeni merchants of permits for duty free import commodities for ICA projects. ICA/Y has furnished GOY full documentation disproving any suggestion improper activity or negligence its part. This material presented to Imam, and Deputy Foreign Minister Abu Talib assures us Imam satisfied ICA in no way responsible for presumed leaks through Mocha customs.

However Imam now studying texts basic aid agreement and loan project agreement, with particular attention tax and customs exemption provisions for materials imported for ICA activities. (Both agreements of course negotiated with Crown Prince who now abroad.)

We assume situation will clear up when GOY has identified and dealt with offending merchants (and possibly customs officials), and when Imam fully aware provisions general aid and project agreements. On other hand CT believes we should be prepared react promptly and vigorously to any GOY attempt derogate from free entry or other provisions existing agreements, or to blocking movement ICA materials through Mocha to point where operations

impeded.

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-2- 180, October 26, 8 A.M. from Taiz

impeded. Therefore request Department/ICA authorization suspend all program activity (including PL-480) in such eventuality until immediate difficulty resolved and GOY gives formal assurances harrassment ICA activities will not recur.

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2:22 p.m.

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FROM: Taiz

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TO: Secretary of State

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NO: 181, October 28, 8 a.m.

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ACTION DEPARTMENT 181, INFORMATION JIDDA 56.

Country Team Message.

LEGTEL 180.

Normal customs clearance operations Mocha resumed October 26. Abu Tali^b informs us Imam now understands terms basic aid agreement and accepts them without question.

While incident thus closed without substantial effect on ICA operations, CT continues believe we should have standby authority requested reference telegram. Authority would, of course, be invoked only on most serious provocation or clear failure GOY fulfill its obligations under existing agreements. Ability in such case move rapidly and dramatically in suspending work would place us in advantageous position negotiate not only on immediate issue but also whole series more or less serious irritants, including arbitrary hiring and firing of Yemenis employed on road project, customs clearance delays and harrassment, and status US personnel vis-a-vis local laws and officials.

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INFO: AmEmbassy JIDDA 144
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Joint State-AID/ICA message

Although Dept agrees with Country Team on potential gravity situation which could result from Yemeni restrictions contemplated in reftel, we nevertheless reluctant grant contingent authority for suspension all program activity (including PL-480). Such tactic could conceivably face Imam with public challenge to his authority before which he would feel he could not retreat without loss of prestige and might well play into the hands of Soviets and Chinese and their local allies.

We believe best policy is patient explanation and persuasion, followed courageously and not without success by Legation in previous difficulties with Yemenis. In talks with Abu Talib and other officials, while avoiding any hint of threat, you should seek to forestall threatened crisis by explaining that Yemeni action envisaged Legtel could not but harm Yemeni interests.

While we do not preclude possibility adopting firm stance if circumstances should later warrant, we should not rpt not at this point limit our tactical flexibility. Legation should keep Dept fully informed of situation as it develops.

Bowles
 Acting amar [initials]

Drafted by: NEA:NE/AIKillgoe [initials] 10/30/1961

Telegraphic transmission and
 classification approved by:

NEA - Armin H. Meyer

Clearences:

AID/ICA - Mr. Wright (draft)

NE - Mr. Strong

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